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*If Veterans don't help Veterans, who will?*

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# National Strategy for Preventing Veteran Suicide 2018–2028



U.S. Department  
of Veterans Affairs

## Table of Contents

<b>Preface From Dr. Carolyn Clancy, Executive in Charge, Office of the Under Secretary for Health .....</b>	<b>1</b>
<b>A Letter From Dr. David Carroll, Executive Director, Office of Mental Health and Suicide Prevention .....</b>	<b>2</b>
<b>Dedication .....</b>	<b>3</b>
<b>Introduction.....</b>	<b>4</b>
Background .....	4
Key Facts About Veterans .....	5
Key Facts About Veteran Suicide.....	6
<b>A Public Health Approach to Preventing Veteran Suicide .....</b>	<b>8</b>
VA's Commitment to All Veterans.....	8
A Framework for Prevention .....	9
VA's Suicide Prevention Program.....	11
<b>Using the Strategy for Preventing Veteran Suicide.....</b>	<b>12</b>
<b>Strategic Direction 1: Healthy and Empowered Veterans, Families, and Communities .....</b>	<b>13</b>
Goal 1. Integrate and coordinate Veteran suicide prevention activities across multiple sectors and settings. ....	13
Goal 2. Implement research-informed communication efforts designed to prevent Veteran suicide by changing knowledge, attitudes, and behaviors.....	15
Goal 3. Increase knowledge of the factors that offer Veterans protection from suicidal behaviors and that promote their wellness and recovery.....	17
Goal 4. Promote responsible media reporting of Veteran suicide, accurate portrayals of Veteran suicide and mental illnesses in the entertainment industry, and the safety of online content related to Veteran suicide. ....	19
<b>Strategic Direction 2: Clinical and Community Preventive Services .....</b>	<b>20</b>
Goal 5. Develop, implement, and monitor effective programs that promote wellness and prevent Veteran suicide and related behaviors. ....	20
Goal 6. Promote efforts to reduce access to lethal means of suicide among Veterans with identified suicide risk. ....	22
Goal 7. Provide training to community and clinical service providers on the prevention of suicide and related behaviors...	23
<b>Strategic Direction 3: Treatment and Support Services .....</b>	<b>26</b>
Goal 8. Promote suicide prevention as a core component of health care services.....	26
Goal 9. Promote and implement effective clinical and professional practices for assessing and treating Veterans identified as being at risk for suicidal behaviors. ....	27
Goal 10. Provide care and support to individuals affected by suicide deaths and suicide attempts to promote healing, and implement community strategies to help prevent further suicides.....	28

**Strategic Direction 4: Surveillance, Research, and Evaluation ..... 30**

Goal 11. Increase the timeliness and usefulness of national surveillance systems relevant to preventing Veteran suicide and improve the ability to collect, analyze, and use this information for action.....30

Goal 12. Promote and support research on Veteran suicide prevention.....31

Goal 13. Evaluate the impact and effectiveness of Veteran suicide prevention interventions and systems, and synthesize and disseminate findings to inform future efforts.....32

Goal 14. Refine and expand the use of predictive analytics for at-risk Veterans and for known upstream risks such as opioid use.....33

**Closing ..... 33**

**Appendix A: Key Terms ..... 34**

**Appendix B: Resources ..... 34**

## Table of Figures

---

**Figure 1: The U.S. Veteran Population ..... 5**

**Figure 2: Number of Veterans Who Do and Do Not Receive VA Benefits or Services ..... 6**

**Figure 3: Veteran Suicide Deaths: Count vs. Rate ..... 7**

**Figure 4: National Academy of Medicine Classifications of Prevention ..... 10**

**Figure 5: VA Suicide Prevention Timeline ..... 11**

**Figure 6: Veteran Suicide Deaths by Mechanism and Gender in 2001 and 2014 ..... 22**

## **Preface From Dr. Carolyn Clancy**

### *Executive in Charge, Office of the Under Secretary for Health*

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We are pleased to share with you the National Strategy for Preventing Veteran Suicide, which provides a road map for how the U.S. Department of Veterans Affairs (VA) intends to address the tragedy of suicide among Veterans.

Suicide is a national public health issue that impacts people from all walks of life, regardless of whether or not they have served in the military. According to data released by the Centers for Disease Control and Prevention (CDC), suicide was the 10th leading cause of death across all ages in 2016, claiming the lives of nearly 45,000 people.<sup>1</sup> It is estimated that Veteran suicides represent approximately 22 percent of all suicide deaths in the U.S.

In the Department of Veterans Affairs FY 2018–2024 Strategic Plan, we have identified preventing Veteran suicide as our highest clinical priority, one that will require all of government, as well as public-private partnerships, to achieve. We know that suicide is preventable, and we all have a role to play in saving lives. We must act now to save lives and help those who have served our nation live healthy, productive lives.

Suicide is a complex problem, and it requires coordinated, evidence-based solutions that reach beyond the traditional medical model of prevention. Ensuring access to quality mental health services for those in need is one part of a broader solution, but not sufficient on its own.

VA has embraced a comprehensive public health approach to reduce Veteran suicide rates, one that looks beyond the individual to involve peers, family members, and the community. Yet we know we cannot do it alone, as roughly half of all Veterans in the U.S. do not receive services or benefits from VA. This means we must collaborate with partners and communities nationwide to use the best available information and practices to support all Veterans, whether or not they're engaging with VA.

It is our hope that the National Strategy for Preventing Veteran Suicide will serve as a road map to all stakeholders that share our determination to prevent Veteran suicide.

Thank you to all those working with us to achieve our mission.

**Carolyn M. Clancy, M.D.**

Executive in Charge

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1. Centers for Disease Control and Prevention, National Center for Injury Prevention and Control. Web-based Injury Statistics Query and Reporting System (WISQARS) [online] (2016). Accessed March 2, 2018, at [www.cdc.gov/injury/wisqars](http://www.cdc.gov/injury/wisqars).

## A Letter From Dr. David Carroll

### *Executive Director, Office of Mental Health and Suicide Prevention*

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As the Executive Director of the Office of Mental Health and Suicide Prevention at the U.S. Department of Veterans Affairs (VA), I am honored to present this strategy for preventing suicide among Veterans.

VA is determined to reduce the number of Veteran deaths by suicide, saving lives by using prevention strategies that are based on the best evidence available. This plan offers guidance to VA and its stakeholders — other federal agencies, state and local governments, health care systems, community organizations, and other public and private institutions — so that we can begin making progress toward reducing suicide rates among Veterans in the next several years.

VA has made great strides in Veteran suicide prevention, especially in crisis intervention. But if we are going to end Veteran suicide, then we must continuously work to prevent it before Veterans reach a crisis point. This will require VA to expand our treatment and prevention efforts to address issues that arise well before a suicidal crisis, while also continuing to expand our crisis intervention services. And that is exactly what we aim to achieve with this strategy.

This strategy has been modeled after the 2012 National Strategy for Suicide Prevention, released by the Office of the Surgeon General and the National Action Alliance for Suicide Prevention. VA executive leadership participates in the Action Alliance, a body of professionals across the public and private sectors that collectively work toward zero suicide nationwide. In conjunction with our goal to prevent Veteran suicide, VA supports the national goal of reducing suicide in the U.S. by 20 percent by the year 2025.

In this National Strategy for Preventing Veteran Suicide, the goals and objectives of the 2012 National Strategy have been adapted to address suicide prevention among Veterans. This plan reflects VA's vision for a coordinated national strategy to prevent suicide among *all* Veterans — one that maintains VA's focus on high-risk individuals in health care settings but also incorporates broad public health approaches for prevention, with an emphasis on comprehensive, community-based approaches. We want to underscore two key themes of this strategy:

- **Collaboration:** A coordinated effort at the federal, state, and local levels is key to preventing Veteran suicide.
- **Urgency:** The magnitude of the loss of Veteran life to suicide is not acceptable, and urgent action is needed to prevent these tragic deaths.

Together, we can and will save Veterans' lives, and we will not stop in our efforts to work to end suicide among Veterans.

**David Carroll, Ph.D.**

Executive Director

## Dedication

*To Veterans who have lost their lives by suicide,*

*to Veterans who have thoughts of suicide,*

*to Veterans who have made an attempt on their lives,*

*to those caring for a Veteran,*

*to those left behind after a death by suicide,*

*to Veterans in recovery, and*

*to all those who work tirelessly to prevent Veteran suicide and suicide attempts in our nation.*

*We believe that we can and will make a difference.*



## Introduction

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### Background

Suicide is a public health challenge that causes immeasurable pain among individuals, families, and communities across the country. Suicide is also preventable. Veteran suicide is an urgent issue that the U.S. Department of Veterans Affairs (VA), along with its stakeholders, partners, and communities nationwide, must address. VA supports the national goal of reducing the annual suicide rate in the U.S. 20 percent by the year 2025 and is implementing a public health approach to achieve this mission.

Suicide prevention is VA's highest priority, and VA has made great strides in Veteran suicide prevention, especially in crisis intervention. We will not relent in our efforts to connect Veterans who are experiencing an emotional or mental health crisis with lifesaving support. Mental health and crisis support services are critical for people showing signs of suicide risk in their thoughts or behavior, but we must go beyond engaging mental health providers, to involve the broader community and reach Veterans where they live and thrive — before they reach a crisis point.

As a national leader in suicide prevention and the nation's largest integrated health care system, the Veterans Health Administration has unparalleled experience in preventing Veteran suicide. But the agency by itself cannot adequately confront the issue. While VA encourages Veterans to seek and use its services and benefits, the reality is that many Veterans do not engage with VA. To serve all Veterans, VA must build effective networks of support, communication, and care across the communities in which Veterans live and work every day. With resources and services working in a coordinated manner, we as a nation can prevent these tragic deaths by suicide.

To accomplish this, VA has developed the National Strategy for Preventing Veteran Suicide in alignment with the 2012 National Strategy for Suicide Prevention. The purpose of the National Strategy for Preventing Veteran Suicide is to provide a framework for identifying priorities, organizing efforts, and contributing to a national focus on Veteran suicide prevention over the next several years. Data and figures referred to in this strategy reflect the most current, publicly available data at the time of publication.

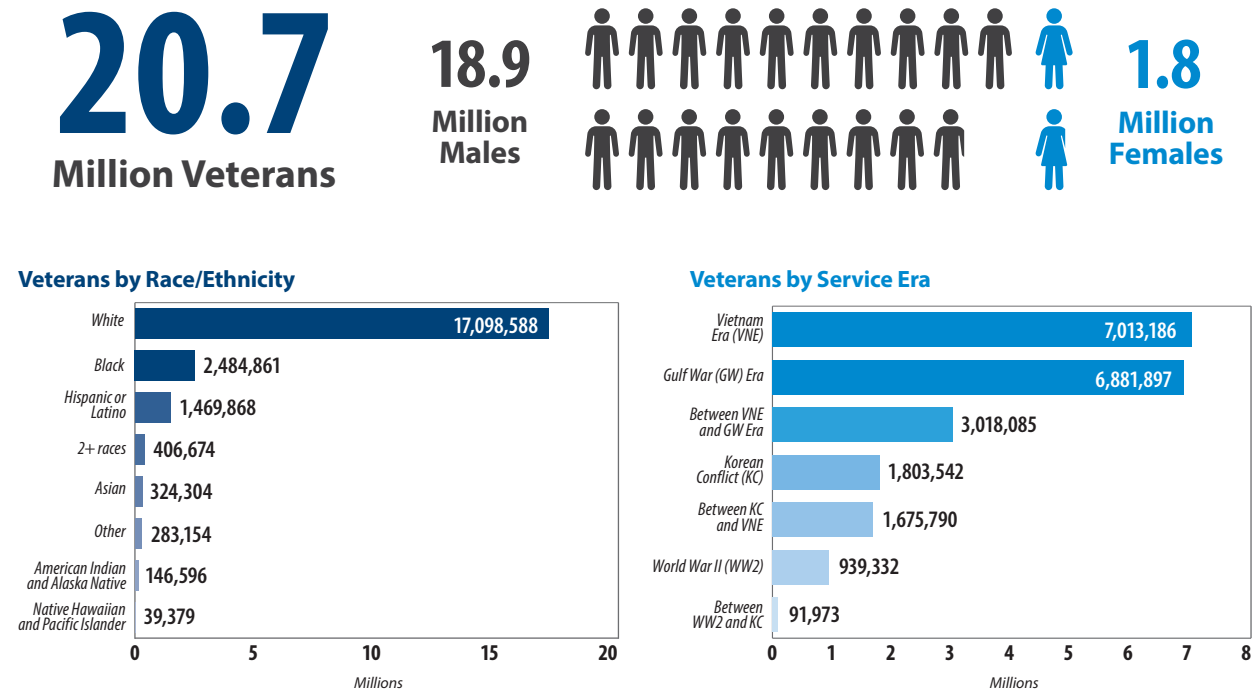


## Key Facts About Veterans

There are approximately 20 million Veterans in the U.S.<sup>2</sup>

Figure 1 depicts the composition of the Veteran population in the U.S. based on gender, race and ethnicity, and service era.

**Figure 1: The U.S. Veteran Population**

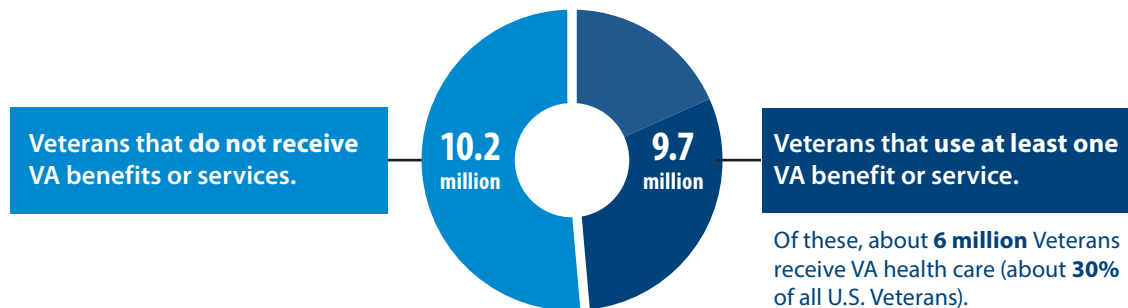


Of the approximately 20 million Veterans in the U.S. — who include almost 2 million women — less than 10 million<sup>3</sup> receive one or more benefits or services from VA. Of these, approximately 6 million receive VA health care, as depicted in Figure 2.<sup>4</sup>

2. U.S. Department of Veterans Affairs, *Table 1L: VETPOP2016 Living Veterans by Period of Service, Gender, 2015-2045, 9/30/2015* (n.d.). Accessed March 2, 2018.

3. U.S. Department of Veterans Affairs, National Center for Veterans Analysis and Statistics, *Statistics at a Glance* (Dec. 31, 2017). Accessed March 2, 2018, at [www.va.gov/vetdata/docs/Quickfacts/Stats\\_at\\_a\\_glance\\_2\\_2\\_18.PDF](http://www.va.gov/vetdata/docs/Quickfacts/Stats_at_a_glance_2_2_18.PDF).

4. U.S. Department of Veterans Affairs, National Center for Veterans Analysis and Statistics, *VA Utilization Profile FY 2016* (2017). Accessed March 2, 2018, at [www.va.gov/vetdata/docs/Quickfacts/VA\\_Utilization\\_Profile.pdf](http://www.va.gov/vetdata/docs/Quickfacts/VA_Utilization_Profile.pdf).

**Figure 2: Number of Veterans Who Do and Do Not Receive VA Benefits or Services**

Veterans between the ages of 25 and 34 and over the age of 65 are more likely to use VA benefits compared with Veterans of other ages.<sup>5</sup>

Although only about 30 percent of Veterans receive VA health care and fewer than 50 percent use any VA benefits or services at all, VA believes it is our responsibility to work with partners, communities, and like-minded organizations to prevent suicide among all Veterans — even those who do not use VA health care, services, or benefits.

### Key Facts About Veteran Suicide

**There is no single cause of suicide. Suicide deaths reflect a complex interaction of risk and protective factors at the individual, community, and societal levels.**

Risk factors are characteristics associated with a greater likelihood of suicidal behaviors. Some risk factors for suicide include:

- A prior suicide attempt
- Mental health conditions
- Stressful life events such as divorce, job loss, or the death of a loved one
- Availability of lethal means

Protective factors can help offset risk factors. These are characteristics associated with a lesser likelihood of suicidal behaviors. Some protective factors for suicide include:

- Positive coping skills
- Having reasons for living or a sense of purpose in life
- Feeling connected to other people
- Access to mental health care

In addition to the protective factors described above, Veterans may possess unique protective factors related to their service, such as resilience or a strong sense of belonging to a unit. They may also possess risk factors related to their military service, such as service-related injury or a recent transition from military service to civilian life. Preventing Veteran suicide requires strategies that maximize protective factors while minimizing risk factors at all levels throughout communities nationwide.

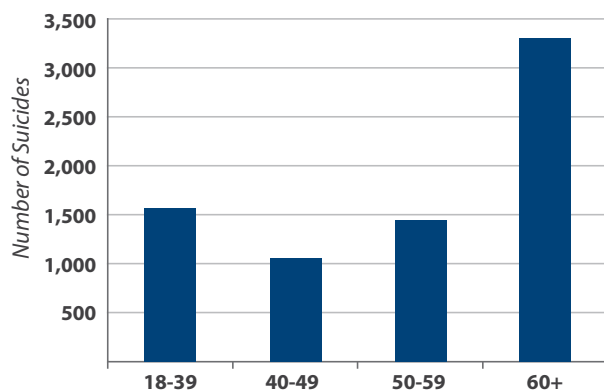
5. U.S. Department of Veterans Affairs, National Center for Veterans Analysis and Statistics, *VA Utilization Profile FY 2016* (2017). Accessed March 2, 2018, at [www.va.gov/vetdata/docs/Quickfacts/VA\\_Utilization\\_Profile.pdf](http://www.va.gov/vetdata/docs/Quickfacts/VA_Utilization_Profile.pdf).

**Veteran suicide rates and numbers of deaths vary across regions and demographics.** Recent data suggest that:

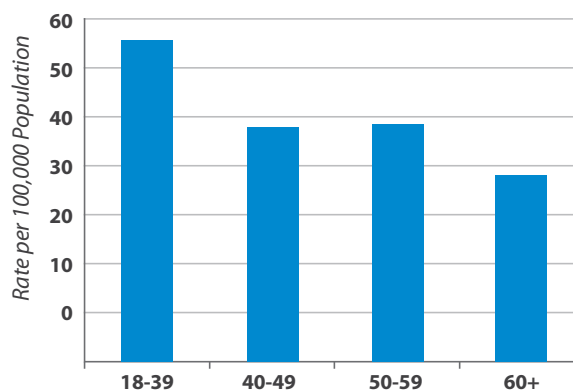
- **An average of 20 Veterans die by suicide each day.**<sup>6</sup> About six of the 20 are recent users of Veterans Health Administration services. On average, there are 93 suicides among the general U.S. non-Veteran adult population per day.<sup>7</sup>
- **Overall, the trend among rates of Veteran suicide mirrors those of the general population across geographic regions,** with the highest rates in western states. While rates of suicide are higher in some states with smaller populations, the largest numbers of Veteran suicides are in the heaviest populated areas of the nation.
- **The burden of suicide resulting from firearm injuries is high.** About 67 percent of all Veteran deaths by suicide were the result of firearm injuries.
- **Rates of suicide are highest among younger Veterans** (ages 18–29) and lowest among older Veterans (ages 60 and older).
- **Despite comparatively lower rates, the largest number of deaths by suicide is among middle-age and older adult Veterans.** Approximately 65 percent of all Veterans who died by suicide were age 50 or older.

The distinction between rates and counts of deaths is illustrated in Figure 3 below. While *rates* are lower among the older Veteran population, the bulk of the *count* of suicide deaths occurs in this age group due to the large size of the population. The younger Veteran population, which includes more recently transitioned Veterans, is smaller. This population has a smaller *count* of suicide deaths, but a higher *rate* of suicide.

**Figure 3: Veteran Suicide Deaths: Count vs. Rate**



Older Veteran population accounts for the bulk of suicide deaths. This is because of the population's size.



Younger Veteran population includes more recently transitioned Veterans and has a higher rate of suicide.

VA works to provide the best-quality, most timely data about Veterans and Veteran suicide so that all stakeholders interested in preventing suicide may benefit from the insights.

6. U.S. Department of Veterans Affairs, Office of Suicide Prevention, *Suicide Among Veterans and Other Americans 2001–2014* (2016). Accessed March 2, 2018, at [www.mentalhealth.va.gov/docs/2016suicidedatareport.pdf](http://www.mentalhealth.va.gov/docs/2016suicidedatareport.pdf).

7. Centers for Disease Control and Prevention, National Center for Injury Prevention and Control. Web-based Injury Statistics Query and Reporting System (WISQARS) [online] (2016). Accessed March 2, 2018, at [www.cdc.gov/injury/wisqars](http://www.cdc.gov/injury/wisqars).

## A Public Health Approach to Preventing Veteran Suicide

### VA's Commitment to All Veterans

VA is advancing a public health approach to reduce deaths by suicide among the greatest number of Veterans possible.

Guidance from the CDC offers four key components of the public health approach, which uses science to address multiple risk factors for suicide and prevent suicidal thoughts and behaviors from occurring.<sup>8</sup>

These components are:

- **Population Approach:** Public health uses a population approach to improve health on a large scale. A population approach means focusing on prevention approaches that impact groups or populations of people, as opposed to treatment of individuals.
- **Primary Prevention:** Public health focuses on preventing suicidal behavior before it occurs and addresses a broad range of risk and protective factors.
- **Commitment to Science:** Public health uses science to increase our understanding of suicide prevention so we can develop new and better solutions.
- **Multidisciplinary Strategies:** Public health advocates for multidisciplinary collaboration, bringing together many different perspectives to engineer solutions for diverse communities.

The public health perspective asks questions such as: Where does the problem begin? How could we prevent it from occurring in the first place? To answer these questions, VA follows a systematic approach used by the CDC in preventing suicide<sup>9</sup>:



**Step 1: Define the problem.** This involves collecting data to determine the “who,” “what,” “where,” “when,” and “how” of suicide deaths.



**Step 2: Identify risk and protective factors.** Scientific research methods are used to explore the factors that increase risk for suicide, as well as the protective factors that serve as buffers against suicide risk.



**Step 3: Develop and test prevention strategies.** Suicide prevention strategies are developed and tested to see if they succeed in preventing suicide and/or suicidal behaviors.



**Step 4: Assure widespread adoption.** Strategies shown to be successful in Step 3 are broadly disseminated and implemented by a variety of stakeholders who play a role in preventing Veteran suicide.

8. Centers for Disease Control and Prevention, *Enhanced Evaluation and Actionable Knowledge for Suicide Prevention Series. Suicide Prevention: A Public Health Issue* (n.d.). Accessed March 2, 2018, at [www.cdc.gov/violenceprevention/pdf/ASAP\\_Suicide\\_Issue2-a.pdf](http://www.cdc.gov/violenceprevention/pdf/ASAP_Suicide_Issue2-a.pdf).  
 9. Centers for Disease Control and Prevention, *The Public Health Approach to Violence Prevention* (n.d.). Accessed March 2, 2018, at [www.cdc.gov/violenceprevention/pdf/ph\\_app\\_violence-a.pdf](http://www.cdc.gov/violenceprevention/pdf/ph_app_violence-a.pdf).

Adherence to this framework ensures that suicide prevention strategies are developed based on sound data and research, and that effective strategies backed by science are promoted and adopted by practitioners, intermediaries, and other stakeholders who have the ability to save Veteran lives.

**To advance the goal of eliminating Veteran suicide, VA and its stakeholders must reduce the burden of suicide among *all* Veterans, whether or not they are receiving benefits or services from VA.**

Not all Veterans are connected to VA or other agencies, so VA and its stakeholders must find innovative strategies to serve Veterans who do not — and may never — seek care, benefits, or services within its system. In addition, many risk factors related to suicide are influenced by community and societal factors outside the bounds of VA's influence. This will require VA to reach beyond the health care setting, through which it has traditionally supported Veterans' health, and empower actors to prevent Veteran suicide in other sectors, including:

- Non-VA health care
- Veterans and Military Service Organizations
- Faith communities
- Higher learning
- Law enforcement and criminal justice
- Employment
- Community service
- Nonprofits and nongovernmental organizations
- Media and entertainment
- Private sector industries
- Public-private partnerships
- Federal, state, and local government

No one organization can tackle Veteran suicide prevention alone. To save lives, multiple systems must work in a coordinated way to reach Veterans where they are.

## A Framework for Prevention

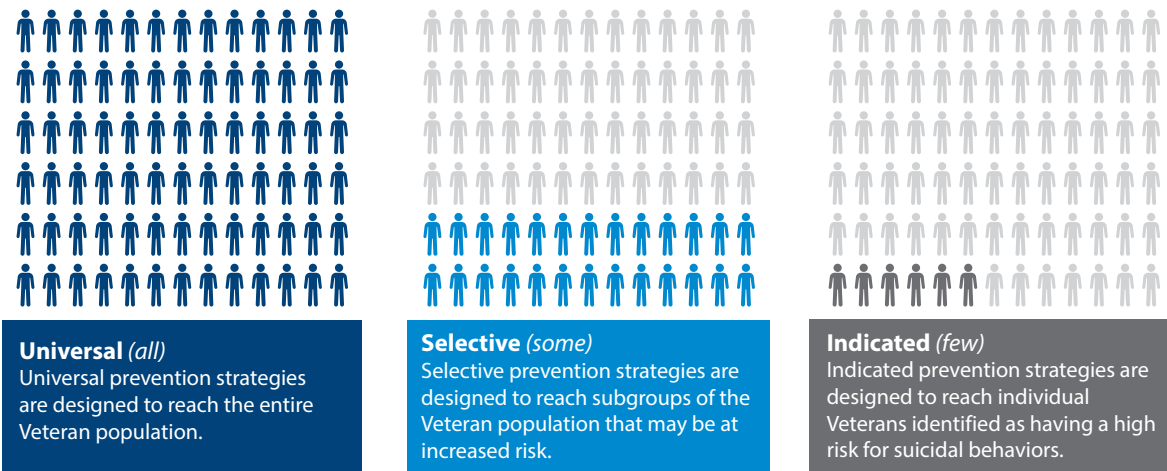
**Not all Veterans have the same risk for suicide, and prevention strategies are most effective when they are matched to a Veteran's or group of Veterans' level of risk.<sup>10</sup>**

To better understand the most appropriate mix of prevention efforts needed to reach all Veterans, VA has relied on a prevention framework developed by the National Academy of Medicine (formerly the Institute of Medicine) that sorts prevention strategies into three levels (as depicted in Figure 4):

- **Universal strategies aim to reach all Veterans in the U.S.** These include public awareness and education campaigns about the availability of suicide prevention resources for Veterans, promoting responsible coverage of suicide by the news media, and creating barriers or limiting access to hot spots for suicide, such as bridges and train tracks.
- **Selective strategies are intended for some Veterans** who fall into subgroups that may be at increased risk for suicidal behaviors. These include outreach targeted to women Veterans or Veterans with substance use challenges, gatekeeper training for intermediaries who may be able to identify Veterans at high risk, and programs for Veterans who have recently transitioned from military service.
- **Indicated strategies are designed for the relatively few individual Veterans** identified as being at high risk for suicidal behaviors, including someone who has made a suicide attempt. These include referring Veterans in crisis to the Veterans Crisis Line, putting time and space between a Veteran who has expressed thoughts of suicide and a firearm or prescription medication, and providing a Veteran survivor of a suicide attempt or loss with enhanced support and expedited access to care.

10. Substance Abuse and Mental Health Services Administration (SAMHSA), Center for the Application of Prevention Technologies, *Risk and Protective Factors* (2015). Accessed March 2, 2018, at [www.samhsa.gov/capt/practicing-effective-prevention/prevention-behavioral-health/risk-protective-factors#universal-prevention-interventions](http://www.samhsa.gov/capt/practicing-effective-prevention/prevention-behavioral-health/risk-protective-factors#universal-prevention-interventions).

**Figure 4:** National Academy of Medicine Classifications of Prevention



The goals and objectives of the National Strategy for Preventing Veteran Suicide are broad and can be adapted to fit specific settings and meet the distinctive needs of groups of varying levels of risk, including new settings and groups that may be identified in the future.

Research from the CDC asserts that, just as suicides are not caused by a single factor, suicide cannot be prevented by any single strategy or approach. Rather, suicide prevention is best achieved across the individual, relationship, family, community, and societal levels and across the private and public sectors.<sup>11</sup>



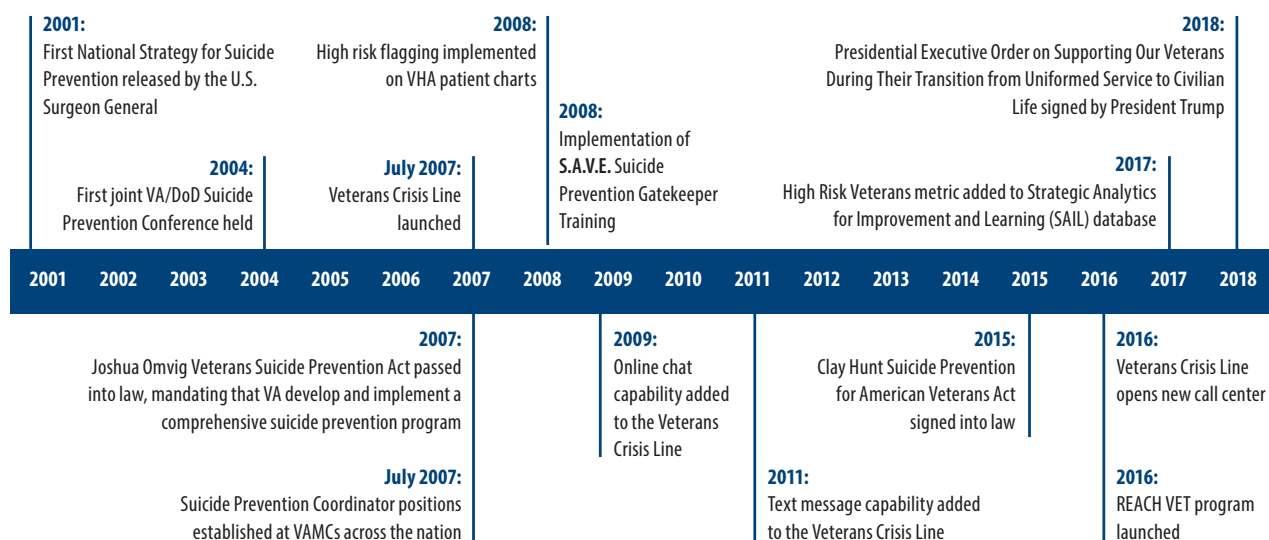
11. Centers for Disease Control and Prevention, National Center for Injury Prevention and Control, *Preventing Suicide: A Technical Package of Policy, Programs, and Practices* (2017). Accessed March 2, 2018, at [www.cdc.gov/violenceprevention/pdf/suicideTechnicalPackage.pdf](http://www.cdc.gov/violenceprevention/pdf/suicideTechnicalPackage.pdf).

## VA's Suicide Prevention Program

Since the Suicide Prevention Program launched in 2007, VA has been leading innovative, research-driven suicide prevention efforts.

The Veterans Health Administration is the largest integrated health care system in the country, providing care at more than 1,200 health care facilities, including 170 medical centers and more than 1,000 outpatient clinics, and serving 9 million enrolled Veterans each year. Over the last decade, the administration has implemented numerous programs, policies, and initiatives related to suicide prevention (see Figure 5), VA's top clinical priority.

**Figure 5: VA Suicide Prevention Timeline**



VA works continuously to expand suicide prevention initiatives, including by:

- Bolstering mental health services for women Veterans
- Broadening telehealth services
- Developing free mobile apps to help Veterans and their families
- Improving access to care by providing mental health screening and treatment services through Vet Centers and readjustment counselors
- Using telephone coaching to assist families of Veterans

VA partners with hundreds of organizations at the national and local levels — including the U.S. Department of Defense (DoD) — to raise awareness of VA's suicide prevention resources and to educate people about how they can support Veterans and Service members in their communities. VA also partners with community mental health providers to expand the network of local treatment resources available to Veterans who need them. Veterans Service Organizations (VSOs) are likewise important partners, as they are integral to reaching all Veterans, wherever they are. VSO-run programs make a difference in Veterans' lives every day by helping them find employment, manage claims and benefits, stay socially connected, and more. These factors all protect against suicide risk.



As VA advances a public health approach to preventing Veteran suicides, it is using the best evidence available to promote broad, bundled strategies across many sectors. VA is committed to furthering research, gathering quality data, identifying and sharing best practices, and transforming the delivery of care and support to Veterans, with the ultimate goal of eliminating Veteran suicide. As efforts evolve to better meet Veterans' needs, the previously outlined concepts and frameworks will continue to guide VA's Suicide Prevention Program as it uses best practices and evidence to save Veteran lives.

## Using the Strategy for Preventing Veteran Suicide

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VA recognizes the need for a comprehensive, coordinated approach to ending Veteran suicide, and we know that our experience, expertise, and leadership make us well-positioned to lead this cause. **However, VA alone cannot end Veteran suicide.** The 14 goals described in this document outline our vision for what the nation must collectively achieve by 2028. To realize these goals, VA is broadening its efforts to best align with this vision. But we need partners and like-minded groups across all sectors — including health care, faith-based, and community organizations — to work with us in reaching all Veterans, wherever they may be.

**The National Strategy for Preventing Veteran Suicide is modeled after the 2012 National Strategy for Suicide Prevention and encompasses four interconnected strategic directions:**

1. Healthy and Empowered Veterans, Families, and Communities
2. Clinical and Community Preventive Services
3. Treatment and Support Services
4. Surveillance, Research, and Evaluation

The 14 goals and 43 objectives included in the National Strategy for Preventing Veteran Suicide are meant to work together in a synergistic way to promote wellness, increase protection, reduce risk, and promote effective treatment and recovery.

**This strategy is intended to serve as a framework for identifying priorities, organizing efforts, and contributing to a national focus on Veteran suicide prevention.**

It represents a comprehensive, long-term approach to Veteran suicide prevention. The goal of saving Veteran lives can be achieved only by bundled science-based actions that complement each other. It is designed to be accessible to all stakeholders interested in preventing suicide, including individuals, groups, communities, organizations, institutions, and every level of government. VA's hope is that everyone connected to Veterans will assume collective ownership of the strategy and use it to guide suicide prevention efforts. With a diverse group of stakeholders acting together and using the strategy as a common point of reference, we increase the likelihood of success in preventing suicide among Veterans.

The strategy can assist in identifying priorities for individuals and groups as they develop an organizational strategic plan, an annual work plan, or specific action plans for an organization's efforts in suicide prevention. Developing and adhering to a plan is important, as it allows organizations to chart their progress against the overall goals of the strategy. Coordination with other organizations that are working toward the same or complementary goals, as presented in the strategy, is highly encouraged.

The field of suicidology uses common words that have specific definitions relevant to suicide diagnosis, intervention, and prevention. Such words used in this document are defined in Appendix A.

## Strategic Direction 1: Healthy and Empowered Veterans, Families, and Communities

The goals and objectives that constitute this strategic direction seek to create supportive environments that promote the general health of Veterans and reduce the risk for suicidal behaviors, as well as associated risks. Suicide shares risk and protective factors with mental health and substance use disorders, trauma, and other types of violence, such as bullying and domestic violence. As a result, a wide range of partners can contribute to suicide prevention, including organizations and programs that promote the health of children, youths, families, working adults, older adults, and others in the community. All these partners should integrate suicide prevention into their work.

Eliminating stigma associated with suicidal behaviors, mental health and substance use disorders, and exposure to violence is a key area of concern within this strategic direction. In particular, there is a need to raise awareness that prevention and treatments for mental health and substance use disorders are effective and that recovery is possible.

Communication efforts, such as campaigns and social marketing interventions, play an important role in changing knowledge, attitudes, and behaviors to help prevent suicide. Safe and positive messaging addressing mental illness, substance abuse, and suicide can help reduce stigma and promote help-seeking. These types of messages help create a supportive environment in which someone who is experiencing problems feels comfortable seeking help, and where families and communities feel empowered to link a person with care before, during, or after a crisis and assist the person in regaining a meaningful life.

### Goal 1. Integrate and coordinate Veteran suicide prevention activities across multiple sectors and settings.

Veterans are an integral part of every community. While some organizations specifically serve Veterans, it is important to recognize that effective outreach to Veterans requires programs that are carried out in diverse settings and systems. Greater coordination of efforts among different stakeholders and settings can increase the reach and impact of suicide prevention activities, while preventing duplication of efforts and promoting greater cost-effectiveness. In particular, it is important to take advantage of existing programs and efforts that address risk and protective factors for suicidal behaviors, including programs that may not yet include suicide prevention as an area of focus. For example, many employee assistance programs seek to promote resilience among employees by building problem-solving skills. These types of strategies can also be useful for suicide prevention.

#### Objective 1.1: Foster the integration of Veteran suicide prevention into the values, culture, leadership, and work of a broad range of organizations and programs with a role to play in supporting suicide prevention activities.

Because Veterans are also members of their communities, suicide prevention should be integrated into the activities of all organizations and programs that provide services and support in the community. While all national, state or regional, and local organizations can play a role in preventing Veteran suicide, examples include:

1. Veterans and Military Service Organizations
2. Federal government agencies
3. State and local government entities



4. Workplaces
5. Chambers of commerce
6. Faith-based organizations
7. Health care organizations (e.g., providing physical, mental health, and substance abuse treatment)
8. Lethal means education and suicide prevention organizations
9. Communication and media organizations
10. Technology companies
11. Law enforcement and criminal justice agencies
12. Legal support service providers
13. Community service providers
14. Institutions of higher learning and other educational settings

Helping these community partners understand military and Veteran culture and integrate suicide prevention into their work will promote greater understanding of suicide and help counter the stigma that can prevent Veterans from seeking help. It also will support the delivery of suicide prevention activities that are culturally appropriate for Veterans. Strategies for involving these stakeholders include infusing suicide prevention into key professional meetings, developing public-private partnerships, and establishing suicide prevention coalitions, which can help facilitate and advance suicide prevention efforts in a particular geographic area.

**Objective 1.2: Support the establishment of effective, sustainable, and collaborative suicide prevention programming for Veterans at the national, state/territorial, tribal, and local levels.**

Services for Veterans are often spread across multiple agencies at the national, state/territorial, tribal, and local levels. This can make it difficult for the agencies and programs involved in suicide prevention to work collaboratively. Increased coordination of suicide prevention activities among these various partners could help improve services and outcomes for Veterans, while making suicide prevention efforts more sustainable in the long term.

Identifying the agencies that participate in Veteran suicide prevention and clarifying each agency's role is an important first step. This clarification can make it easier for different agencies to identify gaps and overlaps in their services and to obtain support for their respective suicide prevention efforts. This collaboration can also aid in sharing information, establishing and standardizing best practices, and developing registries of programs or resources that can benefit the broader community. It may be useful to identify lead agencies at the state and local levels that can help bring together new and different partners with a role to play in suicide prevention.

**Objective 1.3: Sustain and strengthen collaborations across federal agencies to advance Veteran suicide prevention.**

Because suicide affects many different groups and is related to mental health, substance abuse, trauma, violence, injury, and other issues, many federal agencies have a role to play in suicide prevention. The Federal Working Group on Suicide Prevention is an important mechanism for maintaining collaboration across these agencies. Formed in 2000, the group shares information and coordinates efforts across:

- Department of Veterans Affairs
- Department of Defense
- Department of Health and Human Services
- Department of Homeland Security
- Department of Justice
- Department of Education
- Department of Transportation

The Federal Working Group on Suicide Prevention meets regularly and publishes a Compendium of Federal Activities. As an example of a group outcome, VA works closely with DoD on several joint initiatives, such as distributing firearm locks and organizing the VA/DoD Suicide Prevention Conference, which occurs every other year.

Improved coordination of funding priorities at the federal level could help strengthen the infrastructure for delivering suicide prevention services to Veterans at the state/territorial, tribal, and local levels.

**Objective 1.4: Promote the development of sustainable public-private partnerships to advance Veteran suicide prevention.**

Suicide is a complex issue that affects Veterans from all backgrounds, and not all Veterans are connected to VA or other agencies. Hence, no single agency, organization, or governmental body can have sole responsibility for suicide prevention.

The National Action Alliance for Suicide Prevention is a public-private partnership to advance and coordinate the implementation of suicide prevention in the United States. A subcommittee of the Action Alliance that focuses on suicide prevention among Veterans could draw the attention needed to unique aspects of this population while also integrating Veterans issues into the broader work of the Action Alliance. In addition, VA encourages creation of public-private partnerships that focus specifically on preventing Veteran suicide at the local, state/territorial, and national levels.

**Objective 1.5: Support the integration of Veteran suicide prevention into all relevant policy decisions.**

Changes in health care systems and policies provide important opportunities for integrating, enhancing, and transforming suicide prevention efforts. Policy decisions that increase access to care for mental health and substance use disorders can greatly contribute to Veteran suicide prevention. Examples include federal and state parity laws requiring equal health insurance coverage for behavioral health care as for physical health care.

VA is working to increase access to VA services for transitioning Service members by facilitating registration and enrollment for health care. VA encourages all health systems and providers to consider how access to care and suicide prevention efforts for Veterans can be improved.

**Goal 2. Implement research-informed communication efforts designed to prevent Veteran suicide by changing knowledge, attitudes, and behaviors.**

Communication efforts targeting Veterans need to be culturally appropriate and recognize that while Veterans may share some common experiences, they are a diverse and unique group. Communication efforts addressing Veteran suicide prevention should be research-based and reflect safe messaging recommendations specific to Veteran suicide.

Effective communication with Veterans about suicide prevention requires a wide range of efforts, such as communication campaigns and social marketing interventions. These efforts can help shift knowledge, attitudes, and behaviors among Veterans, their loved ones, and intermediaries such as service providers, including by dispelling misconceptions about mental health treatment, raising awareness of available resources, and encouraging help-seeking and healthy behaviors.

**Objective 2.1: Develop, implement, and evaluate communication efforts designed to reach Veterans.**

The field of communications and social marketing has developed research-informed principles for effective communication. Communication campaigns addressing Veteran suicide prevention should incorporate the principles for effectiveness identified in the literature. These principles include:

1. Conducting formative research
2. Using behavior theory
3. Segmenting the audience
4. Identifying and using effective channels and messages
5. Conducting process evaluation to ensure high message exposure
6. Using an appropriate design for outcome evaluation

Communication efforts should target defined audiences — for example, Veterans with a particular set of risk factors, or the friends and families of Veterans at high risk. Demographic factors, such as age, income, and gender, may be used to identify different audience segments, along with factors related to the call to action being promoted. Efforts promoting behavior change should convey a clear call to action and provide specific information for executing the action. All communication efforts should be evaluated to measure their reach and determine their effectiveness in achieving the intended audience behavior.

**Objective 2.2: Connect policymakers with resources for communicating about Veteran suicide prevention.**

An important step in educating policymakers is proactively reaching out to them to increase their understanding of Veteran suicide, its impact on their constituents and stakeholders, and effective solutions. These outcomes can counter narratives about distressed Veterans that perpetuate stereotypes and stigma, and can motivate leaders to take action by promoting initiatives, policies, and programs to prevent Veteran suicide. Describing effective Veteran suicide prevention programs of federal, state/territorial, tribal, and nonprofit agencies and local coalitions will help build support for these efforts. It also may be useful to share evaluation data that show communities that have been successful in reducing risk and increasing protective factors for suicide.

Communication efforts designed to educate policymakers are especially important because policy and systemic changes are effective and long-lasting ways to advance suicide prevention. These policymakers may include federal, state, and local officials; tribal council members; and institutional and organizational leaders and their research and policy staff. To be most effective, messages should link to specific actionable requests and reflect an understanding of broader issues of concern to the policymaker. Communication efforts should be framed in ways that will speak to diverse policymakers at the national, state, tribal, and local levels and build broad support for suicide prevention.

**Objective 2.3: Increase multiplatform communication efforts that promote positive messages and support safe crisis intervention strategies.**

With changes in technology and social media, Veterans are increasingly using interactive and dynamic technology such as social networking websites, email, blogs, web applications, video chat, mobile apps, and text messages. These technologies provide new opportunities for Veteran suicide prevention. For example, VA is using telehealth ([telehealth.va.gov](https://telehealth.va.gov)) to provide services to Veterans in rural areas. Another example is the chat line ([VeteransCrisisLine.net/Chat](https://VeteransCrisisLine.net/Chat)) and text messaging service (text to 838255) operated by VA's Veterans Crisis Line call center (1-800-273-8255 and Press 1).

Efforts to prevent Veteran suicide must consider the best ways to use existing and emerging communication tools to encourage help-seeking and provide support to individuals with varying levels of suicide risk, as well as their friends, families, and intermediaries. The CDC recommends carefully planning how new communications channels fit into an overall communications effort, understanding the level of effort needed to maintain these channels, and using these tools strategically by making choices based on audience. While more research is needed on how to best use emerging communication tools in suicide prevention, some guidance is available on best practices for using social media in health promotion:

1. Action Alliance Framework for Successful Messaging: [suicidepreventionmessaging.org](https://suicidepreventionmessaging.org)
2. Recommendations for Reporting on Suicide: [reportingonsuicide.org](https://reportingonsuicide.org)
3. Recommendations for Blogging on Suicide: [www.bloggingonsuicide.org](https://www.bloggingonsuicide.org)
4. Social Media Guidelines for Mental Health Promotion and Suicide Prevention: [www.eiconline.org/teamup/wp-content/files/teamup-mental-health-social-media-guidelines.pdf](https://www.eiconline.org/teamup/wp-content/files/teamup-mental-health-social-media-guidelines.pdf)
5. CDC Social Media Tools, Guidelines, and Best Practices: [www.cdc.gov/socialmedia/tools/guidelines](https://www.cdc.gov/socialmedia/tools/guidelines)

Suicide prevention programs that incorporate emerging technologies have a responsibility to ensure the safety of users. They should consider in advance how to monitor these channels regularly and respond to disclosures of suicidal thoughts or behaviors. These programs should include links to online crisis resources, such as the Veterans Crisis Line. In addition, because many of these media include user-generated content, it is important to think about how to moderate online conversations to ensure that public-facing messages are positive and that they promote hope, connectedness, social support, resiliency, and help-seeking.

**Objective 2.4: Develop and promote educational materials about the warning signs for Veteran suicide and how to connect individuals in crisis with assistance and care.**

Family members, friends, co-workers, and others can play an important role in recognizing when a Veteran is in crisis and connecting the Veteran with sources of help. However, many of these people may not know the warning signs of suicidal behavior or where a distressed person can go for help. It is crucial to widely disseminate information on warning signs, guidance on how to interact with Veterans in crisis, and available resources. In doing so, it is important to use communication strategies that are research-based, thoughtfully planned, and designed to meet the needs of specific groups. Incorporating stories of individuals who received and benefited from help may motivate others to take action.

In particular, there is a need to increase awareness of the role of crisis lines, such as the Veterans Crisis Line, in providing services and support to Veterans in crisis. Providing follow-up calls and services after an acute crisis can also enhance safety and connect Veterans with appropriate care and services.

**Goal 3. Increase knowledge of the factors that offer Veterans protection from suicidal behaviors and that promote their wellness and recovery.**

Many Veterans pride themselves on being able to take care of themselves and serving as protectors to their loved ones and communities; for some, seeking support from others can be a challenge. While effective treatment for mental health and substance use disorders has increased over the years, stigma associated with these disorders and suicidal behaviors, as well as misconceptions about the nature of treatment, continues to prevent some Veterans from seeking help.



There is a need to eliminate cultural biases toward help-seeking behavior and to increase awareness of the factors that can serve as a buffer against suicide risk. Connectedness to others — including family members, co-workers, community organizations, and social institutions — has been identified as an important protective factor. These positive relationships can help increase a Veteran’s sense of belonging, foster a sense of personal worth, and provide access to sources of support.

**Objective 3.1: Promote effective programs and practices that increase protection from suicide risk for Veterans.**

While the focus of Veteran suicide prevention is predominantly on counteracting risk factors, strengthening protective factors can help prevent suicide by promoting physical, mental, emotional, and spiritual wellness. For example, building the problem-solving skills and social support of Service members transitioning from the military can help them better cope with future challenges as Veterans. A focus on strengthening protective factors should be the norm rather than the exception.

Many groups and organizations in the community, including faith-based organizations and aging services networks, can contribute to Veteran suicide prevention by enhancing connectedness, especially among Veterans who may be isolated or marginalized. These organizations can help ensure that social support is more widely available from peers and others. Specific training addressing Veteran suicide prevention could enhance these providers’ ability to deliver support to individuals at risk and make appropriate referrals. The DoD BeThere Peer Support Call and Outreach Center ([BeTherePeerSupport.org](https://www.betherepeer.org)) is an example of a resource designed to promote connectedness among both Service members and Veterans.

**Objective 3.2: Work to reduce stigma associated with suicidal behaviors and mental health and substance use disorders among Veterans.**

Military culture emphasizes strength, resilience, and unit cohesion. Some of these aspects can serve as protective factors by strengthening a sense of connectedness; however, they can also reinforce stigma toward mental health challenges that affect Veterans after they have transitioned from the military. In addition, Service members may have concerns about the impact that seeking help for mental health issues could have on their careers.<sup>12</sup> These factors may discourage many Veterans from seeking help, or even from talking about the psychological distress that could lead to suicidal behaviors. Strategies for addressing cultural beliefs related to Veteran suicidal behaviors will be most effective when they are grounded in a full understanding of and respect for the cultural context of these beliefs.

Veterans would benefit from broad communication, public education, and public policy efforts to promote mental health, increase understanding of mental health and substance use disorders, and eliminate barriers to help-seeking. A cultural shift is needed for more Veterans to view seeking treatment as a natural and acceptable behavior and not a sign of weakness.

**Objective 3.3: Promote the understanding that recovery from mental health and substance use disorders is real and possible for all Veterans.**

Social attitudes, bias, and discrimination often present barriers to treatment and undermine the recovery of Veterans with mental health or substance use disorders. A better understanding of crisis,



12. Tanielian, et al., “Barriers to Engaging Service Members Within the U.S. Military Health System.” *Psychiatric Services* 67, No. 7 (2016). Accessed March 2, 2018, at <https://ps.psychiatryonline.org/doi/full/10.1176/appi.ps.201500237?code=ps-site>.



trauma, and recovery can help the community promote resilience and wellness among Veterans. It is important to increase awareness that, in most cases, Veterans with a mental health or substance use disorder can recover and regain meaningful lives. Family members, peers, mentors, individuals who have attempted suicide, individuals who have experienced a suicide loss, and members of the faith community can be important sources of support. These individuals can impart hope and motivation for achieving recovery; provide support for addressing specific stressors, such as the loss of a job; and help foster a sense of meaning and purpose.

#### **Goal 4. Promote responsible media reporting of Veteran suicide, accurate portrayals of Veteran suicide and mental illnesses in the entertainment industry, and the safety of online content related to Veteran suicide.**

Media and the internet play a significant role in shaping the public perception of Veterans, mental illness, and suicide. Entertainment and technology can contribute to suicide prevention by combating prejudice, providing opportunities for peer-to-peer support, and linking Veterans in crisis with sources of help. In contrast, when not used responsibly, media can have a negative effect, resulting in cluster suicides, suicide contagion, and a negative perception of Veterans. It is important to encourage media influencers to present accurate and responsible portrayals of Veteran suicide and related issues (e.g., mental health and substance use disorders, violence).

Portrayals of Veteran suicide in the news and entertainment media too often perpetuate the misconception that a Veteran's suffering from mental trauma is always the result of combat exposure and that suicide cannot be prevented. There is a need to shift the focus of these portrayals to stories of Veterans who have faced a mental health challenge, sought help and appropriate treatment, and recovered. Stories addressing Veteran mental illness, substance abuse, and suicidal behaviors should promote hope, resiliency, and recovery. This approach can motivate family, friends, and others to provide support and protection to Veterans who may be at risk for suicide and make it easier for a Veteran in crisis to seek help and regain a meaningful life.

##### **Objective 4.1: Encourage and recognize news organizations that develop and implement policies and practices addressing the safe and responsible reporting of Veteran suicide and other related behaviors.**

Responsible, culturally competent coverage of Veteran suicide and other related behaviors can play an important role in preventing suicide contagion. Recommendations for media reporting of suicide were issued in April 2011 and are posted online ([www.reportingonsuicide.org](http://www.reportingonsuicide.org)). In addition, the Associated Press has recently added entries covering mental health and suicide to its stylebook. Disseminating these guidelines to all media outlets that report on the issue of Veteran suicide can improve the quality of these reports.

##### **Objective 4.2: Encourage and recognize members of the entertainment industry who follow recommendations regarding the accurate and responsible portrayals of Veteran suicide and other related behaviors.**

Depictions of Veteran mental health issues and suicide are common in the entertainment media. In 2009, the Entertainment Industries Council created a guide for the entertainment industry titled "Picture This: Depression and Suicide Prevention" (available at [www.eiconline.org/resources/publications/z\\_picturethis/Disorder.pdf](http://www.eiconline.org/resources/publications/z_picturethis/Disorder.pdf)). The guide can help creators of entertainment content provide responsible portrayals of Veteran suicidal behaviors, mood disorders, and related issues.

Recognition programs and other incentives can help promote greater awareness and adoption of these recommendations. There are a few such awards programs for the general population, such as the Voice Awards, which honor those who give voice to stories of recovery, and the PRISM Awards, which recognize accurate depictions of mental health and substance use issues, treatment, and recovery. It may be helpful to highlight Veteran-specific awards in these programs or develop awards and recognition dedicated to accurate and responsible portrayals of Veteran suicide.

## Strategic Direction 2: Clinical and Community Preventive Services

The factors that contribute to suicide deaths are multiple and complex. Preventing these deaths requires that support systems, services, and resources work together to promote wellness and help Veterans successfully navigate these challenges.

Clinical and community-based programs and services play a key role in promoting wellness, building resilience, and preventing suicidal behaviors among Veterans. Screening for depression and alcohol misuse has been endorsed by the U.S. Preventive Services Task Force, and suicide assessment and preventive screening, along with other clinical preventive services, are provided by VA and community health care providers. For Veterans who are not eligible for VA care, these screenings are now covered as preventive services under Medicare. The Columbia-Suicide Severity Rating Scale (C-SSRS) is an example of an evidence-based suicide risk assessment tool used by VA and non-VA health care systems, as well as in other community and clinical settings.

A wide range of community partners also have an important role to play in delivering prevention programs and services to Veterans at the local level. These community-based professionals and organizations should be competent in serving Veterans in a way that is culturally appropriate and uses their preferred language. Greater coordination among community and clinical preventive service providers and VA health care providers can have a synergistic effect in preventing Veteran suicide and related behaviors.

### **Goal 5. Develop, implement, and monitor effective programs that promote wellness and prevent Veteran suicide and related behaviors.**

Preventing Veteran suicide requires that appropriate community-based and preventive clinical supports be available at the state/territorial, tribal, and local levels to assist those with suicide risk. These programs should support the active participation of a diverse range of community members in Veteran suicide prevention programs, including care providers. Clinical and community-based services for Veterans should seek to promote wellness, eliminate risk factors, increase resilience and protective factors, link Veterans in crisis with appropriate services and support, and address the environmental and social conditions that can contribute to suicidal behaviors.

In developing, implementing, and monitoring programs, it is critical to use suicide prevention strategies that have been shown to be effective among Veterans. Two important resources for identifying evidence-based programs and best practices are the National Registry of Evidence-based Practices and Programs Learning Center and the Suicide Prevention Resource Center website. As these registries currently have only a few evidence-based programs for Veterans, it is important to continue evaluating programs and adding high-quality programs to the registries.

#### **Objective 5.1: Strengthen the coordination, implementation, and evaluation of comprehensive state/territorial, tribal, and local Veteran suicide prevention programming.**

The goal of saving lives can only be achieved with a combination of efforts at multiple levels. In addition to VA and other federal agencies, states, territories, tribes, and communities can play an important role in implementing Veteran suicide prevention programs that meet the diverse needs of Veterans. In doing so, it is important to involve multiple partners, including agencies and organizations involved in public health, behavioral health, injury prevention, and related areas.

Suicide prevention efforts should engage multiple partners and sectors and provide services that are culturally and geographically appropriate for Veterans across the country. It is also important to make certain that Veteran suicide prevention efforts reach a diverse mix of Veterans and their families at the community level. In addition, these efforts should be evaluated and modified accordingly to ensure effectiveness.

**Objective 5.2: Encourage community-based settings to implement effective programs and provide education that promote wellness and prevent Veteran suicide and related behaviors.**

As Veterans are integrated members of their communities, many institutions, agencies, and organizations play a role in promoting health, reducing risk factors, increasing protective factors, training personnel who are in contact with Veterans at risk for suicide, and providing support to Veterans in crisis. Some of these organizations are health care systems, faith-based organizations, justice system institutions, law enforcement institutions, organizations serving older adults, Veterans Service Organizations, workplaces, and educational institutions. Engaging these and other community groups can greatly expand the reach of Veteran suicide prevention efforts, making it possible to provide assistance and support to Veterans who may be most vulnerable, underserved, or difficult to reach.

**Objective 5.3: Deliver interventions to reduce suicidal thoughts and behaviors among Veterans with suicide risk.**

Suicide risk and protective factors for Veterans can vary across communities and change over time. Different interventions are needed to meet the diverse needs of Veterans. State and local suicide prevention programs must continuously identify at-risk Veterans and develop and implement programs tailored to their unique needs. Each program should also include a thorough evaluation that rigorously assesses outcomes and impact. C-SSRS is a suicide risk assessment tool used by VA and non-VA health care systems, as well as other organizations, to identify risk and determine the appropriate level of care. This tool can be used across diverse settings and does not require special training.

**Objective 5.4: Strengthen efforts to increase access to and delivery of effective programs and services for mental health and substance use disorders for all Veterans.**

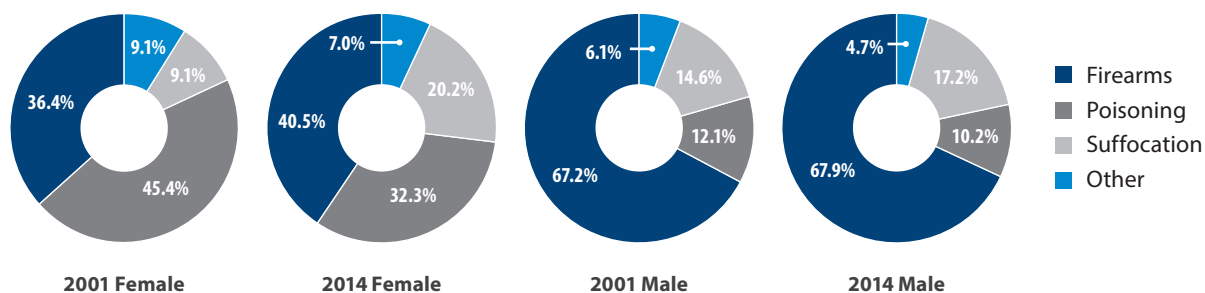
Having a serious mental health disorder such as major depression or bipolar disorder is a recognized risk factor for suicidal behaviors. This is particularly true if the person also has a substance use disorder. Yet many Veterans with these disorders lack access to behavioral health care. Health care systems should recognize and respond to mental health and substance use problems in the same way they respond to physical health problems. Greater coordination among the different programs that provide services addressing Veterans' mental health, substance use, and physical health can increase access to care. This coordination can range from sharing information between service providers to delivering different services in the same setting. These linkages will help provide Veterans with multiple access points to behavioral health care, thereby helping ensure that Veterans who may be at risk for suicidal behaviors are connected to appropriate sources of care.

## Goal 6. Promote efforts to reduce access to lethal means of suicide among Veterans with identified suicide risk.

Reducing access to suicide methods that are highly lethal and commonly used is a proven strategy for decreasing suicide rates. While some suicidal crises last a long time, most last minutes to hours. Limiting access to lethal means during periods of crisis can make it more likely that the person will delay or survive a suicide attempt. Furthermore, the overwhelming majority (about 90 percent) of those who survive a suicide attempt do not go on to die by suicide.<sup>13</sup> Of those who do die by suicide, the rates differ by gender and by mechanism:

- Among male Veterans who die by suicide, about **68 percent** die from firearm injury, about **17 percent** die by suffocation, about **10 percent** die by poisonings, which includes intentional drug overdoses, and about **5 percent** die by other methods of intentional self-harm.
- Among female Veterans who die by suicide, about **41 percent** die from firearm injury, about **20 percent** die by suffocation, about **32 percent** die by poisonings, and **7 percent** die by other methods of intentional self-harm.

**Figure 6: Veteran Suicide Deaths by Mechanism and Gender in 2001 and 2014**



For Veterans whose recent history includes a suicidal crisis, or for Veterans who are experiencing suicidal ideation or significant distress, suicide risk is reduced by safely storing potential means for suicide, including firearms and other weapons, medications, illicit drugs, household chemicals, poisons, and materials used for hanging or suffocation. Installing bridge barriers or otherwise restricting access to popular jump sites may also prevent Veteran suicides, depending on specific local conditions.

### Objective 6.1: Encourage providers who interact with Veterans at risk for suicide to routinely assess for access to lethal means.

Professionals who provide health care and other services to Veterans at risk for suicide as well as their families and other caregivers are in a unique position to ask about the availability of lethal means and work with these Veterans and their support networks to reduce access. These professionals include health care providers, social workers, members of the clergy, first responders, professionals working in the criminal justice system, and others who may interact with Veterans in crisis. These providers can educate Veterans with suicide risk — and their loved ones — about safe firearm storage and access, as well as the appropriate storage of alcoholic beverages, prescription drugs, over-the-counter medications, and poisons. Outreach efforts can also educate Veterans and other care providers about reducing the stock of medicine in the medicine cabinet to a nonlethal quantity and locking up medications that are commonly abused (e.g., prescription painkillers and benzodiazepines, which are used to induce sleep, relieve anxiety and muscle spasms, and prevent seizures). A useful resource to support this goal is the Suicide Prevention Resource Center’s Counseling on Access to Lethal Means (CALM), a free online course designed for providers who counsel people at risk for suicide, including mental health and medical providers (available at [www.sprc.org/resources-programs/calm-counseling-access-lethal-means](http://www.sprc.org/resources-programs/calm-counseling-access-lethal-means)).

13. Harvard School of Public Health <https://www.hsph.harvard.edu/means-matter/means-matter/survival/>

**Objective 6.2: Partner with firearm dealers and firearm owner groups to incorporate suicide awareness as a basic tenet of firearm safety and responsible firearm ownership.**

Most Veterans own firearms and are familiar with their use. Among Veterans who attempt suicide, those who use firearms are more likely to die than those who use other means. Reaching out to firearm owners, firearm dealers, shooting clubs, hunting organizations, and others to promote firearm safety and increase their involvement in suicide prevention is an important strategy for reducing Veteran suicide risk. Brochures and websites promoting firearm safety to firearm owners could be tailored to Veterans and include a statement regarding the importance of being alert to signs of suicide risk in a loved one and keeping firearms out of the person's reach.

When a Veteran is at risk for suicide, it is recommended that all firearms in the household be temporarily stored with a friend or relative or in a storage facility. At a minimum, all firearms should be securely locked away from the vulnerable person's access until he or she has recovered. Partnering with firearm owner groups and Veterans to distribute firearm locks and educate people about safe storage will help ensure that firearm safety education is culturally relevant and technically accurate, that it comes from a trusted source, and that it does not have an anti-firearm bias. As an example, VA partners with DoD to distribute free firearm locks to Veterans during Suicide Prevention Month.

**Goal 7. Provide training to community and clinical service providers on the prevention of suicide and related behaviors.**

All community-based and clinical suicide prevention professionals whose work brings them into contact with Veterans at risk for suicide should be trained on military culture, how to address suicidal thoughts and behaviors, and how to respond to those who have been affected by suicide. These professionals include:

1. Adult and child protective service professionals
2. Bank, mortgage, and financial service providers
3. Crisis line staff and volunteers
4. Divorce, family law, criminal defense, and other attorneys (and those in criminal/civil justice system)
5. Employee assistance programs and other human resource professionals in the workplace
6. Faith-based professionals
7. First responders, including law enforcement, fire department, and emergency medical services
8. Funeral home directors and staff
9. Health care providers, including behavioral health care professionals
10. Professionals who serve the military and Veterans
11. Providers of aging services
12. Social service and human service providers

Training programs should be tailored to the specific needs and roles of the providers and regularly updated to reflect new knowledge in the field.

**Objective 7.1: Provide training on suicide prevention to community groups that have a role in the prevention of Veteran suicide and related behaviors.**

Thousands of first responders, crisis line volunteers, law enforcement professionals, members of clergy, individuals working in the justice system and law enforcement, and others who are on the front lines of preventing Veteran suicide should be trained on military culture and suicide prevention. Publicly available toolkits and trainings address the needs of these various groups:

1. **Military Culture School:** Online training on military and Veteran culture offered by PsychArmor Institute, an accredited nonprofit that provides free education and support to help all Americans engage with the military community. The online Military Culture School is available at <https://psycharmor.org/military-culture-school>.
2. **S.A.V.E. Training:** Training designed to help anyone who interacts with Veterans learn to identify the **Signs** of suicide, **Ask** questions, **Validate** the Veteran's experience, and **Escort** the Veteran to care and **Expedite** treatment. S.A.V.E. training is provided through VA suicide prevention resources across the country, which can be found using VA's resource locator at [www.VeteransCrisisLine.net/ResourceLocator](http://www.VeteransCrisisLine.net/ResourceLocator).

These trainings should continue to be implemented, evaluated, and updated. Additional gatekeeper training should be developed to ensure that every gatekeeper understands their unique role when it comes to preventing suicide. In addition, there is a need to make educational programs available to family members and others who are in close relationships with Veterans at risk for suicide or who have been affected by suicidal behaviors.

**Objective 7.2: Provide training to mental health and substance use providers on the recognition, assessment, and management of at-risk behavior among Veterans, and the delivery of effective clinical care for Veterans with suicide risk.**

Mental health and substance use providers should have the foundational attitudes, knowledge, and clinical prevention skills to reduce Veterans' suicide risk and increase their protective factors. Caring for Veterans with suicide risk requires being able to work collaboratively with the Veteran. Skill development and practice by providers and a culture of shared responsibility can help build comfort, confidence, and competence in engaging and caring for Veterans. Training programs for mental health and substance use providers should seek to:

1. Increase feelings of confidence and empowerment in working with Veterans at risk for suicide.
2. Address the emotional and legal issues associated with adverse patient outcomes, including death by suicide.
3. Equip practitioners with attitudes, knowledge, and skills for coping with sentinel events (unexpected events in a health care setting, not connected with a patient's illness, that result in the patient's death or serious physical or psychological injury), along with knowledge of the VA/DoD clinical practice guidelines for suicide prevention.
4. Educate practitioners about how to exchange confidential patient information appropriately to promote collaborative care while safeguarding patient rights.
5. Address the value of a team-based approach to managing suicide risk.
6. Provide practitioners with clinical preventive skills to engage in shared services for Veterans with suicide risk, including by addressing the value of shared responsibility and collaborative care and increasing knowledge and skills for communicating collaboratively with Veterans, families, significant others, and other providers to ensure continuity of care.
7. Include cultural competence training components focused on Veterans and high-risk Veteran groups.
8. Address the provision of effective support services for those who have experienced a suicide loss.



VA's Community Provider Toolkit can provide helpful guidance to providers who are working with Veterans, including information about screening for military experience, understanding military culture, and referring Veterans to VA care, as well as tools for addressing a variety of behavioral health concerns. The Community Provider Toolkit is available at [www.mentalhealth.va.gov/communityproviders](http://www.mentalhealth.va.gov/communityproviders).

**Objective 7.3: Promote the adoption of core education and training guidelines on the prevention of Veteran suicide and related behaviors by all health professions, including graduate and continuing education.**

All education and training programs for health professionals, including graduate and continuing education programs for these professions, should adopt core education and training guidelines addressing the prevention of Veteran suicide and related behaviors. All degree-granting undergraduate and graduate programs in relevant professions should include these guidelines as part of their curricula. Programs should also ensure that graduates have an understanding of military culture and Veteran suicide prevention as appropriate for their respective disciplines.

**Objective 7.4: Promote the adoption of core education and training guidelines on the prevention of Veteran suicide and related behaviors by credentialing and accreditation bodies.**

The inclusion of core education training in recertification or licensing programs can help ensure that professionals who have completed training have knowledge of military culture and addressing Veteran suicidal behaviors and that they remain competent over time. Within the Veterans Health Administration and in most states and territories, physicians, psychologists, social workers, nurses, and other health professionals must complete licensing examinations or recertification programs in order to maintain active licenses or professional certifications. Accrediting and credentialing organizations should promote evidence- and best practices-based suicide prevention training and military culture training for the organizations and practitioners they accredit or credential. In addition, because suicide shares risk and protective factors with mental health and substance use disorders, as well as with trauma and interpersonal violence, suicide-related curricula should be linked with training on these topics. State governments and professional organizations can help support the incorporation of suicide prevention and military culture topics into the training of professionals in various disciplines.

**Objective 7.5: Develop and disseminate protocols and programs for clinicians and clinical supervisors, first responders, crisis staff, and others on how to implement effective strategies for communicating and collaboratively managing Veteran suicide risk.**

Communication and collaboration across multiple levels of care are key to successfully managing suicide risk among Veterans. Clinical preventive and communication protocols for clinicians and clinical supervisors, emergency workers, crisis staff, professionals providing adult and child protective services, and others providing support to Veterans at risk for suicide can help improve communication and collaborative management of suicide risk. The VA/DoD clinical practice guidelines for suicide prevention offer guidance on implementing effective strategies for improving communication and collaboratively managing suicide risk. The guidelines are available at [www.healthquality.va.gov/guidelines/MH/srb/VADODCP\\_SuicideRisk\\_Full.pdf](http://www.healthquality.va.gov/guidelines/MH/srb/VADODCP_SuicideRisk_Full.pdf).





## Strategic Direction 3: Treatment and Support Services

Veterans at high risk for suicide require clinical evaluation and care to identify and treat behavioral and medical conditions and to specifically address suicide risk. The VA/DoD clinical practice guidelines describe the critical decision points in managing suicidal risk behavior for self-directed violent behavior and provide clear and comprehensive evidence-based recommendations for practitioners throughout VA. The guidelines can serve as recommendations for other health care systems and are intended to improve patient outcomes and local management of patients with suicidal risk behavior.

### Goal 8. Promote suicide prevention as a core component of health care services.

The use of comprehensive, systems-level strategies that make suicide prevention a core goal has been shown to improve outcomes for patients with suicide risk. VA, for example, has adopted a comprehensive approach in which suicide prevention is a core component of mental health and substance use services. As part of this approach, a Suicide Prevention Coordinator is placed at every VA medical center in the country. Preliminary data suggest that these programs have been associated with a reduction in suicide rates among those in certain high-risk subgroups who are receiving health care through VA, including middle-age men. This strategy could be useful for other health care systems that make suicide prevention a core goal.

#### **Objective 8.1: Promote the adoption of “zero suicides” as an aspirational goal by VA medical centers and community support systems that provide services and support to defined Veteran populations.**

Managing the VA system of care, as well as non-VA systems, to achieve the goal of zero suicides requires that medical centers and facilities evaluate performance rigorously and use adverse events as opportunities to improve their capacity to save lives. It also requires putting into place mechanisms to support clinicians in the aftermath of a patient’s death by suicide. Part of the zero-suicides strategy requires health systems to conduct a root cause analysis (a structured process used to determine causes) of suicide attempts and deaths, and to use findings to improve service quality by focusing on systemic issues rather than individual blame.

#### **Objective 8.2: Promote timely access to assessment, intervention, and effective care for Veterans with a heightened risk for suicide.**

Timely access to care is critically important to Veterans in crisis. Crisis hotlines, online crisis chat and intervention services, self-help tools, crisis outreach teams, and other services play an important role in providing needed care to Veterans with high suicide risk. Virtual or remote care — such as telephone calls to crisis hotlines and counseling by telephone, text message, or online chat — allows individuals in crisis to access help 24 hours a day, 7 days a week. An example is VA’s Veterans Crisis Line, which provides free, 24/7 confidential support to Veterans, Service members, and their loved ones by phone (1-800-273-8255 and Press 1), online chat ([VeteransCrisisLine.net/Chat](https://www.VeteransCrisisLine.net/Chat)), or text message (text to 838255).

This type of care is typically available at little to no cost to Veterans in crisis and provides more immediate access and greater convenience and anonymity than face-to-face therapy. Providing detailed instructions about how to access round-the-clock care is a critical part of safety planning for providers working with high-risk Veterans. Providing Veterans with information about how and when to access care through an emergency department is necessary but not sufficient. Access to virtual or remote care is critical for augmenting the care provided at clinics and private practices, which usually have limited hours of operation, and can be useful for reaching Veterans in rural and underserved areas.

**Objective 8.3: Promote continuity of care to support the safety and well-being of all Veterans treated for suicide risk in emergency departments and inpatient units.**

Patients leaving an emergency department or hospital inpatient unit after a suicide attempt, or otherwise at high risk for suicide, require immediate, proactive follow-up. Having survived a suicide attempt is one of the most significant risk factors for later death by suicide. The risk is particularly high in the weeks and months following the attempt, including the period after discharge from acute care settings such as emergency departments and inpatient psychiatric units. Among patients with high suicide risk, particularly those who have attempted suicide, continuity of care is crucial for promoting positive outcomes. The VA/DoD clinical practice guidelines provide recommendations for following up with Veterans in the aftermath of a suicide attempt. Peer support and caring outreach should be included in all aftercare plans.

**Objective 8.4: Encourage collaboration between providers of mental health and substance use services and community-based programs, including peer support programs.**

To be effective in suicide prevention, providers of mental health and substance use services must coordinate services with each other and with other service providers in the community. Timely and effective cooperation, collaboration, and communication between mental health and substance use providers and sources of support in the community are critical to promoting Veteran safety and recovery. VA-based providers, as well as others who work frequently with Veterans, should develop connections to community-based supports, such as community agencies for substance abuse prevention and treatment, suicide prevention and mental health advocacy organizations, aging services organizations, Veterans Service Organizations, and programs providing peer support services. These programs can help foster a sense of connection and belonging and provide critically needed services, including employment and vocational help, housing assistance, social interactions that are not focused on illness, and peer support.

**Goal 9. Promote and implement effective clinical and professional practices for assessing and treating Veterans identified as being at risk for suicidal behaviors.**

Effective clinical and professional practices in assessing and treating Veterans with high suicide risk can help prevent these individuals from harming themselves. These practices should be grounded in evidence-based care or in best practices, in cases where promising approaches have been identified but where more research is needed.

**Objective 9.1: Support the development and implementation of guidelines for delivering services to Veterans with suicide risk in the most collaborative and responsive settings.**

The proper documentation of assessment and treatment can improve the care of Veterans with high suicide risk and, at the same time, protect providers from allegations of malpractice. The VA/DoD clinical practice guidelines for suicide prevention are intended to reduce current discrepancies between practices, provide facilities with a structured framework for improving patient outcomes, provide evidence-based recommendations, and identify outcome measures to support the development of practice-based evidence that can be used to improve clinical guidelines. These guidelines should be implemented across health care settings, including all VA facilities, and updated on a regular basis to reflect the latest evidence in suicide prevention.

All Veterans who are admitted to an inpatient mental health unit require follow-up mental health services after discharge, as well as connections to community-based support. Health care systems should seek to dramatically shorten the time between inpatient discharge and follow-up outpatient treatment. Continuity of care following a suicide attempt should represent a collaborative approach between the Veteran and provider that gives the Veteran a feeling of connectedness. Strategies may include appointment telephone reminders, providing a “crisis card” with emergency phone numbers and safety measures, and sending a letter of support.

**Objective 9.2: Support the development and implementation of guidelines to effectively engage families and other concerned individuals, when appropriate, throughout entire episodes of care for Veterans with suicide risk.**

Family members, significant others, and close friends can play an important role in enhancing the safety of Veterans with suicide risk. These individuals should be trained to understand, monitor, and intervene with loved ones who are at risk for suicide. Because the exact timing of suicidal behaviors is very difficult to predict, it is important that key members of the family unit and social support network be knowledgeable about risk factors and about how to help protect a Veteran from suicide. They should know when to contact treatment providers or emergency services and how to take reasonable precautions and reduce access to lethal means. Family members must feel able to ask directly about suicidal thoughts but should not be placed in the position of providing around-the-clock “suicide watches.” Involving the patient’s family members or close friends is an important way to help ensure that Veterans leaving the emergency department after a suicide attempt or those being discharged after inpatient care keep their follow-up appointments. These individuals also can help support patient adherence to important treatment decisions.

Contact and collaboration between providers and the patient’s family members or friends usually requires consent from the Veteran. The VA/DoD clinical practice guidelines provide recommendations on involving family members and loved ones in caring for a Veteran.

**Goal 10. Provide care and support to individuals affected by suicide deaths and suicide attempts to promote healing, and implement community strategies to help prevent further suicides.**

Veterans who have made a suicide attempt may receive insufficient care in the community. Similarly, those who have experienced a suicide loss may receive little or no guidance or support related to the traumatic impact of this occurrence. While most who have been bereaved by suicide recover from the trauma, many people may suffer alone and experience harmful effects that can be devastating and sometimes long-lasting. For these reasons, it is crucial to pay attention to the needs of these vulnerable and underserved groups.

**Objective 10.1: Support the development of guidelines for effective comprehensive support programs for individuals bereaved by suicide, and promote the full implementation of these guidelines at the national, state/territorial, tribal, and community levels.**

Veterans may experience bereavement due to the suicide of a loved one or a fellow Veteran. In addition, a community experiences grief when a Veteran dies by suicide. Guidelines for providing care and support to those who have experienced a suicide loss are needed. Communities vary tremendously in the extent to which they provide these types of support services. People bereaved by suicide often have difficulty finding the services they need when they are ready to access them.

Developing comprehensive national guidelines for effective support will provide a road map for the kinds of services communities can provide to those affected by suicide. This support can include, but is not limited to:

- Trained outreach teams to support those who are bereaved by suicide
- Face-to-face and online support groups
- Memorial services
- Interactions among survivors of suicide loss

VA is part of the Action Alliance's Survivors of Suicide Loss Task Force, which is developing consensus guidelines for creating and implementing effective, comprehensive support programs for individuals affected by a suicide loss. VA has also partnered with the Tragedy Assistance Program for Survivors, a nonprofit organization dedicated to meeting the needs of bereaved survivors who have lost a Service member or Veteran loved one.

**Objective 10.2: Provide appropriate clinical care to Veterans affected by a suicide attempt or bereaved by suicide, including trauma treatment and care for complicated grief.**

Exposure to a suicide attempt or death, particularly of someone close, can have harmful effects on Veterans, including putting them at increased risk for suicide. The reactions can be intense, complex, and long-lasting and may be accompanied by powerful emotions such as denial, anger, guilt, and shame. Each person will experience this grief in a unique way. Because of the stigma attached to suicide, family members and friends may not know how to help a Veteran who has been affected by a suicide loss or attempt. Shame and embarrassment may prevent the Veteran from reaching out for help. While support groups can be very helpful, Veterans affected by suicide must also have access to knowledgeable professional services and support.

**Objective 10.3: Increase efforts to engage Veteran suicide attempt survivors in suicide prevention planning, including peer-to-peer support services, treatment, community suicide prevention education, and the development of guidelines and protocols for survivor support groups.**

A history of prior suicide attempts is a risk factor for later death by suicide. Promoting the positive engagement of Veterans in their own care among those who have attempted suicide is crucial in successfully reducing risk for suicide. In addition, these Veterans can be powerful agents for challenging stigma and inspiring hope in others. Peer support is an underused intervention in suicide prevention. Appropriate peer support plays an important role in treating mental health and substance use disorders and helping those at risk for suicide. Guidelines and protocols are needed to support the development of such services for Veterans who have attempted suicide, as is technical assistance for disseminating and implementing these tools.

**Objective 10.4: Provide health care providers, first responders, and others with care and support when a Veteran under their care dies by suicide.**

Clinicians, first responders, emergency personnel, and other medical professionals who lose a Veteran to suicide should be provided with support to deal with the emotional aftermath of this traumatic event. Such support should address trauma and grief reactions and potential suicide risk among caregivers. Mechanisms for review of such deaths should avoid blaming the caregiver. Instead, the goal should be to respond to the caregiver's need for support and help the provider respond to Veterans who may be at risk for suicide in the future.



## Strategic Direction 4: Surveillance, Research, and Evaluation

Public health surveillance refers to the ongoing, systematic collection, analysis, interpretation, and timely use of data for public health action to reduce morbidity and mortality. In contrast, research and evaluation are activities that assess the effectiveness of particular interventions, thereby adding to the knowledge base in Veteran suicide prevention.

The collection and integration of surveillance data on Veterans' suicidal behavior should be expanded and improved. In addition, although some evidence is available regarding the effectiveness of particular interventions and approaches, there is a need to assess the effectiveness of practices that specifically address Veterans.

### Goal 11. Increase the timeliness and usefulness of national surveillance systems relevant to preventing Veteran suicide and improve the ability to collect, analyze, and use this information for action.

The regular collection and rapid dissemination of Veteran suicide-related data are needed to guide appropriate public health action. The time between when an event takes place and when the data are ready for dissemination must be shortened. This is no simple task, as it involves collecting information on several behaviors (e.g., suicidal thoughts, attempts, deaths) that may be available at different levels (e.g., local, state, national). The information may come from several different sources, including vital statistics, emergency departments, inpatient hospital records, urgent care centers, and death reviews, and may not be connected.

It is important to strengthen systems and improve the quality of the Veteran suicide data collected for surveillance purposes. It is equally necessary to enhance the ability of jurisdictions to use available information for strategic planning to prevent suicidal behaviors.

One public data source that contains information on suicidal behaviors among Veterans is "Suicide Among Veterans and Other Americans (2001–2014)," a VA report on the most comprehensive analysis of Veteran suicide in our nation's history. It examines more than 55 million records from 1979 to 2014 from all 50 states, Puerto Rico, and Washington, D.C.

Examples of existing nationally representative data sources containing information regarding suicidal behaviors include:

1. **CDC's National Vital Statistics System:** Annual data on all suicide deaths occurring in the U.S., available from WISQARS ([www.cdc.gov/injury/wisqars](http://www.cdc.gov/injury/wisqars))
2. **CDC's National Violent Death Reporting System:** Annual data on suicide deaths from 18 states, available from WISQARS ([www.cdc.gov/injury/wisqars/nvdrs.html](http://www.cdc.gov/injury/wisqars/nvdrs.html))
1. **CDC's Youth Risk Behavior Surveillance System:** Data released every two years on suicide ideation and attempts among high school students ([www.cdc.gov/healthyyouth/yrbs/index.htm](http://www.cdc.gov/healthyyouth/yrbs/index.htm))
2. **SAMHSA's National Survey on Drug Use and Health:** Annual survey that, since 2008, has included questions on suicidal thoughts and behaviors among adults ([www.oas.samhsa.gov/nsduh.htm](http://www.oas.samhsa.gov/nsduh.htm))

#### Objective 11.1: Continue to make advances in the precision and quality of Veteran suicide-related data.

Consistent suicide-related data can help public health practitioners better understand the scope of the problem, identify high-risk groups, and monitor the effects of suicide prevention programs. However, existing data regarding Veteran suicide and suicidal behavior continue to have many limitations. Deaths from suicide may be misclassified as homicides, accidents, or even deaths from natural causes. Information available from death certificates is limited and provides an incomplete picture of the risk factors for suicide. Death scene investigations can reveal

important information about the circumstances of a suicide and its method. This information can be used to improve understanding of suicide and enhance prevention efforts. Emergency medical technicians, police, medical examiners, and coroners may all contribute to the collection of these data. There is a need to improve the quality and accuracy of death scene investigations by providing training to these responders.

Efforts to link and analyze information coming from separate data sources — such as law enforcement, emergency medical services, and hospitals — are also needed. Linked data can provide much more comprehensive information about an event, its circumstances, the occurrence and severity of injury, the type and cost of treatment received, and the outcome in terms of both morbidity and mortality.

**Objective 11.2: Support state/territorial, tribal, and local public health efforts to routinely collect, analyze, report, and use Veteran suicide-related data to implement prevention efforts and inform policy decisions.**

Staff members in states/territories, tribes, and local governments require training on how to analyze and interpret Veteran suicide data for policy and prevention purposes. Although national data provide an overall view of the problem, local data are key to effective prevention efforts. State/territorial, tribal, and local suicide rates vary considerably from national rates. There is a need to promote the development of local reports on Veteran suicide and suicide attempts, and to integrate data from multiple data management systems. These reports should describe the magnitude of the Veteran suicide problem and how suicide affects particular groups of Veterans. The reports should also address the use of mental health and substance use services. These publications are useful in tracking trends in Veteran suicide rates over time, identifying changes in groups at risk and methods used, and evaluating suicide prevention efforts. At the local level, they could serve as a resource for developing timely and targeted interventions to prevent Veteran suicidal behaviors. State epidemiologists and Suicide Prevention Coordinators could play an important role in supporting and providing assistance for these local efforts.

**Goal 12. Promote and support research on Veteran suicide prevention.**

Research on Veteran suicide prevention has increased considerably during the past 20 years. Findings have contributed to the development of assessment tools, resiliency-building interventions, and treatment and symptom-monitoring techniques. Continued advancements will lead to the development of better assessment tools, treatments, and preventive interventions.

**Objective 12.1: Develop a national Veteran suicide prevention research agenda with comprehensive input from multiple stakeholders.**

The Veteran suicide research agenda builds on existing knowledge of suicide prevention and surveillance findings to identify priority research areas. Topics could include Veterans with increased suicide risk, gender and ethnic differences, social and economic factors, genetic contributions, protective factors, promising interventions for suicide prevention and treatment, and interventions for Veterans who have been affected by suicide.

**Objective 12.2: Promote the timely dissemination of suicide prevention research findings.**

Emerging suicide prevention research findings that are relevant to Veterans must be translated into recommendations and suggestions for practical application in multiple settings. Researchers should be encouraged to publish their findings so that practitioners can incorporate them into the development of new interventions targeting particular groups of Veterans. There is also a need to disseminate these findings more widely while targeting specific groups, such as health care providers, public health officials, and providers of aging services.



### **Goal 13. Evaluate the impact and effectiveness of Veteran suicide prevention interventions and systems, and synthesize and disseminate findings to inform future efforts.**

Program evaluation is a driving force in planning effective suicide prevention strategies, improving existing programs, informing and supporting policy, and demonstrating the results of resource investments. Interventions to prevent Veteran suicide should be guided by specific testable hypotheses and implemented among groups of sufficient size to yield reliable results. Given the state of the field, program evaluations should emphasize measurable behavioral outcomes in addition to other outcomes (e.g., changes in knowledge or attitudes) and process measures (e.g., number of people attending program sessions).

Programs for disorders that share risk factors with Veteran suicide should be encouraged to incorporate suicide prevention components and related measures in their program design and evaluation plans. For example, suicide shares risk and protective factors with substance abuse. The evaluation of Veteran substance abuse interventions should incorporate suicide-related outcome measures as a way of assessing the potential effect of such programs on preventing Veteran suicidal behaviors.

#### **Objective 13.1: Evaluate the effectiveness of Veteran suicide prevention interventions.**

A broad range of interventions can be used for Veteran suicide prevention. Examples include education and awareness programs, life skills development, media reporting guidelines for suicide, community programs, clinical provider training, screening for individuals at high risk, crisis lines, medications, psychotherapy, and follow-up care for suicide attempts. Program evaluations and other studies must evaluate the effectiveness of these interventions and their impact on the prevention of Veteran suicide attempts and deaths. In particular, there is a need to implement and evaluate the effectiveness of interventions for Veterans who have experienced a suicide loss, as few studies have focused specifically on this population.

#### **Objective 13.2: Assess, synthesize, and disseminate the evidence in support of Veteran suicide prevention interventions.**

Although the number of evaluated Veteran suicide prevention strategies has increased over the years, findings from individual studies must be assessed and synthesized in order to understand the strength of the evidence in support of particular interventions. Systematic reviews are important in the assessment and synthesis of research findings. These reviews can help identify effective interventions and provide recommendations for future programs and research.

More research is needed to better understand the strength of the evidence in support of Veteran suicide prevention interventions. After findings are synthesized, they should be disseminated to promote the broader implementation of the specific types of interventions that have been found to be effective in preventing Veteran suicide.

#### **Objective 13.3: Evaluate the impact and effectiveness of the National Strategy for Preventing Veteran Suicide in reducing Veteran suicide morbidity and mortality.**

The National Strategy for Preventing Veteran Suicide represents a comprehensive, long-term approach to Veteran suicide prevention. It is a road map that, when followed, will bring us closer to a nation free of Veteran suicide. Different stakeholder groups (e.g., associations, government agencies, health systems) related to Veteran suicide may find it useful to review the goals and objectives in the strategy and identify their own priority areas for action.



## Goal 14. Refine and expand the use of predictive analytics for at-risk Veterans and for known upstream risks such as opioid use.

New uses of analytics, such as in social media and other public data sets, are beginning to be explored but will need careful consideration and evaluation to balance risk and benefit. One potential important use is leveraging social media and digital data to improve surveillance and implement targeted, bundled interventions to subpopulations at risk.

### Objective 14.1: Explore the use of predictive analytics to produce insights supporting upstream prevention efforts.

Predictive analytics has the potential to provide insights for any system that has access to large sets of data. Within VA, current use of predictive analytics for suicide risk, such as VA's REACH VET program, shows significant potential but needs continued refinement and evaluation to improve efficiency and impact. This risk-based approach is also limited in use to individual-level impacts for relatively small numbers of Veterans and cannot significantly reduce the overall Veteran suicide rate.

Additional predictive risk approaches, such as VA's Stratification Tool for Opioid Risk Management (STORM), have the potential to identify key upstream risks for suicide and can be combined with REACH VET and other clinically relevant data to inform clinical decision-making. This approach has been launched through the CAPRI, REACH VET, Risk Indicators, and STORM Tool for Analytic Look-up (CRISTAL) dashboard for Veterans Crisis Line responders and is beginning to be used by VA clinicians. However, predictive analytics as a support tool for clinical decision-making in mental health is still in its infancy.

## Closing

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Suicide is a serious public health issue that impacts not just the Veteran population — approximately 20 million people — but entire communities. A complex challenge like Veteran suicide will only be solved with a comprehensive, coordinated approach that reaches across many sectors. The 14 goals discussed in this strategy represent the best evidence-based approach to solving this problem.

But VA cannot do it alone. We *all* have a role to play in preventing Veteran suicide. As we put this strategy into practice, we ask everyone to join us in this commitment to support the Veterans in *your* community. In turn, we make a commitment to you — to provide best-in-class, evidence-based resources, tools, and education to help you do it.

**We *can* end Veteran suicide, and by working together, we *will*.**

## Appendix A: Key Terms

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**Affected by suicide.** All those who may feel the effect of suicidal behaviors, including those bereaved by suicide, community members, and others.

**Behavioral health.** A state of mental and emotional being, along with choices and actions, that affects wellness. Behavioral health problems include mental health and substance use disorders and suicide.

**Bereaved by suicide.** Family members, friends, and others affected by the suicide of a loved one (also referred to as survivors of suicide loss).

**Means.** The instrument or object used to carry out a self-destructive act (e.g., chemicals, medications, illicit drugs).

**Methods.** Actions or techniques that result in an individual inflicting self-directed injurious behavior (e.g., overdose).

**Suicidal behaviors.** Behaviors related to suicide, including preparatory acts, suicide attempts, and deaths.

**Suicidal ideation.** Thoughts of engaging in suicide-related behavior.

**Suicide.** Death caused by self-directed injurious behavior with any intent to die as a result of the behavior.

**Suicide attempt.** A nonfatal, self-directed, potentially injurious behavior with any intent to die as a result of the behavior. A suicide attempt may or may not result in injury.

These definitions reflect how the terms are used in this Strategy for Preventing Veteran Suicide.

## Appendix B: Resources

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### Resources for Veterans and Their Loved Ones

#### Coaching Into Care

Coaching Into Care is a national telephone service from VA that aims to educate, support, and empower family members and friends who are seeking care or services for a Veteran.

#### Make the Connection

**MakeTheConnection.net** is an online VA resource designed to connect Veterans, their family members and friends, and other supporters with information, resources, and solutions to issues affecting their lives.

#### VA Telehealth Services | Page 16

VA Telehealth Services uses health informatics, disease management, and telehealth technologies to target care and case management — improving access to care and Veterans' health.

#### Veterans Crisis Line | Pages 9, 16–17, and 26

The Veterans Crisis Line connects Veterans in crisis and their families and friends with qualified, caring VA responders through a confidential toll-free hotline, online chat service, and text messaging service.

### **Veterans Crisis Line Resource Locator | Page 24**

A locator tool for VA, National Resource Directory, and SAMHSA Behavioral Health Treatment Services resources, hosted by the Veterans Crisis Line.

## **Community Engagement**

### **Community Provider Toolkit | Page 25**

The Community Provider Toolkit links community providers with information and resources that are relevant to Veterans' health and well-being.

### **Veterans Outreach Toolkit**

The Veterans Outreach Toolkit links community members with information and resources that help them send the message that they value Veterans and their service.

### **#BeThere for Veterans**

The #BeThere campaign emphasizes that everyday connections can make a big difference to someone going through a difficult time and that individuals don't need special training to safely talk about suicide risk or show concern for someone in crisis. #BeThere provides resources, ideas, and support for Veterans and Service members as well as their families and friends.

### **Department of Defense #BeThere Peer Support and Outreach Center | Page 18**

The #BeThere peer assistance line is the only dedicated DoD peer support call and outreach center available to all Service members across the Department (including the National Guard and Reserve) and their families. The program is staffed by peer coaches who are Veterans, Service members, and spouses of Veterans and Service members, and is available 24/7 through chat, email, phone, and text.

### **Department of Defense Transition Assistance Program (TAP)**

The Transition Assistance Program was established to meet the needs of separating Service members during their period of transition into civilian life by offering job search assistance and related services.

### **Military OneSource**

Military OneSource offers Service members, military families, and the entire global military community a wide range of individualized consultation, coaching, and counseling services for many aspects of military life.

### **Military Crisis Line**

The Military Crisis Line connects Service members in crisis and their families and friends with qualified, caring VA responders, through a confidential, toll-free hotline, online chat service, and text messaging service.

## **Resources for Survivors of Suicide Loss**

### **American Foundation for Suicide Prevention – Resources for Loss Survivors**

Established in 1987, the American Foundation for Suicide Prevention is a voluntary health organization that gives those affected by suicide a nationwide community empowered by research, education, and advocacy to take action in preventing suicide.

### **Task Force for Survivors of Suicide Loss (Action Alliance for Suicide Prevention) | Page 29**

The goal of the Task Force for Survivors of Suicide Loss is to develop consensus guidelines for creating and implementing effective, comprehensive support programs for those who have lost someone by suicide.

### **Tragedy Assistance Program for Survivors (TAPS) | Page 29**

The Tragedy Assistance Program for Survivors offers compassionate care to all those grieving the loss of a Veteran or Service member loved one.

## **Public Health Approach to Suicide Prevention**

### **2012 National Strategy for Suicide Prevention: Goals and Objectives for Action | Pages 2, 4, and 12**

The National Strategy for Suicide Prevention provides the framework for suicide prevention in the United States. First published in 2001 and then updated in 2012, the national strategy represents the combined work of advocates, clinicians, researchers, survivors, and others. It lays a framework for action to prevent suicide and guides the development of an array of services and programs.

### **Department of Defense Strategy for Suicide Prevention**

The Defense Strategy for Suicide Prevention uses the framework laid out in the 13 goals and 60 objectives of the 2012 National Strategy for Suicide Prevention. The strategy guides the DoD's efforts as it strives to reach the aspirational goal of zero suicides.

### **CDC Technical Package for Implementing a Public Health Approach to Suicide Prevention**

The technical package represents a select group of strategies based on the best available evidence to help communities and states sharpen their focus on prevention activities with the greatest potential to prevent suicide.

### **CDC Public Health Approach to Violence Prevention**

The Public Health Approach to Violence Prevention offers a framework for asking and answering the right questions. To address these questions, the public health approach uses a systematic, scientific methodology for understanding and preventing violence.

### **SAMHSA Center for the Application of Prevention Technologies: Practicing Effective Prevention**

The Center for the Application of Prevention Technologies: Practicing Effective Prevention resource allows visitors to find information on how to plan, implement, and evaluate evidence-based interventions and learn how prevention relates to behavioral health.

## **Suicide Prevention Best Practices and Clinical Guidance**

### **VA/DoD Clinical Practice Guideline | Pages 24–28**

The clinical practice guidelines on suicide prevention recommend a framework for the assessment of a person thought to be at risk for suicide — and for the immediate and long-term management that should follow once risk has been determined.

### **Mental Illness Research, Education and Clinical Centers (MIRECCs)**

The MIRECCs were established by Congress with the goal of researching the causes and treatments of mental health disorders and using education to put new knowledge into routine clinical practice at VA.

### **National Registry of Evidence-based Programs and Practices (NREPP) Learning Center | Page 20**

The NREPP Learning Center offers dozens of new resources to support the selection, implementation, evaluation, and sustainment of evidence-based programs and practices, along with case studies, stories, and videos.

### **Recovery Engagement and Coordination for Health – Veterans Enhanced Treatment (REACH VET) | Page 33**

In 2017, VA launched an innovative program called REACH VET. Using a new predictive model, REACH VET analyzes existing data from Veterans' health records to provide pre-emptive care and support — in some cases before a Veteran has suicidal thoughts.

### **Stratification Tool for Opioid Risk Management (STORM) | Page 33**

STORM is a tool developed within the Veterans Health Administration that prioritizes patients for review and intervention according to their modeled risk for overdose/suicide-related events and displays risk factors and risk mitigation interventions obtained from VHA medical records.

### **Columbia-Suicide Severity Rating Scale (C-SSRS) | Page 20**

The C-SSRS — the most evidence-supported tool of its kind — is a simple series of questions that anyone can use anywhere in the world to prevent suicide.

## **Training, Counseling, and Educational Resources**

### **Action Alliance Framework for Successful Messaging | Page 17**

The Framework for Successful Messaging is a resource to help people communicating about suicide to develop messages that are strategic, safe, and positive, and that make use of relevant guidelines and best practices.

### **Counseling on Access to Lethal Means (CALM) | Page 22**

The CALM course explains why means restriction is an important part of a comprehensive approach to suicide prevention.

### **Operation S.A.V.E: VA Suicide Prevention Gatekeeper Training | Page 24**

Operation S.A.V.E. is a one- to two-hour gatekeeper training session provided by VA Suicide Prevention Coordinators to Veterans and to those who serve Veterans.

### **Picture This: Depression and Suicide Prevention (Entertainment Industries Council guide) | Page 19**

Picture This is a guide for content creators in the entertainment industry that addresses issues related to depression and suicide prevention, which include those as identified by mental health experts, advocates, policymakers, and others working to improve public awareness about and reduce instances of depression and suicide.

### **CDC's Social Media Tools, Guidelines, and Best Practices | Page 17**

To assist in planning, developing, and implementing social media activities, the CDC developed guidelines to provide critical information on lessons learned, best practices, clearance information, and security requirements.

### **Social Media Guidelines for Mental Health Promotion and Suicide Prevention | Page 17**

As part of its TEAM Up initiative, the Entertainment Industries Council developed guidelines to provide tips for organizations and individuals communicating about mental health and suicide on social media to reduce stigma, increase help-seeking behavior, and help prevent suicide.

### **Recommendations for Reporting on Suicide | Page 17**

This website presents research-based recommendations for reporting on suicide, including suggestions for online media, message boards, bloggers, and “citizen journalists.”

### **PsychArmor Institute Military Culture School | Page 24**

PsychArmor is a nonprofit that provides free education and support for all Americans to engage effectively with the military community.

## **Federal Partners**

### **Centers for Disease Control and Prevention | Pages 8, 10, and 17**

The CDC works 24/7 to protect America from domestic and foreign threats to health, safety, and security by fighting disease and supporting communities and citizens in doing the same.

### **U.S. Department of Defense (DoD) | Pages 11 and 14**

The DoD provides a lethal joint force to defend the security of the United States and to sustain American influence abroad.

### **The Federal Working Group on Suicide Prevention | Pages 14–15**

The Federal Working Group on Suicide Prevention includes staff members from agencies and operating divisions within the departments of Defense, Health and Human Services, Homeland Security, Justice, Education, Transportation, and Veterans Affairs.

### **Substance Abuse and Mental Health Services Administration (SAMHSA)**

SAMHSA is the agency within the U.S. Department of Health and Human Services that leads public health efforts to advance the behavioral health of the nation. SAMHSA’s mission is to reduce the impact of substance abuse and mental illness on America’s communities.

### **United States Preventive Services Task Force | Page 20**

The U.S. Preventive Services Task Force is an independent, volunteer panel of national experts in disease prevention and evidence-based medicine. The task force works to improve the health of all Americans by making evidence-based recommendations about clinical preventive services.

### **National Action Alliance for Suicide Prevention | Pages 2 and 15**

The National Action Alliance for Suicide Prevention is the public-private partnership advancing the National Strategy for Suicide Prevention. The Action Alliance envisions a nation free from the tragic experience of suicide.

## **Data Resources**

### **CDC National Vital Statistics System | Page 30**

The National Vital Statistics System is the oldest and most successful example of intergovernmental data sharing in public health.

### **CDC National Violent Death Reporting System | Page 30**

The National Violent Death Reporting System provides states and communities with a clearer understanding of violent deaths to guide local decisions about efforts to prevent violence and track progress over time.

### **CDC Youth Risk Behavior Surveillance System | Page 30**

The Youth Risk Behavior Surveillance System monitors six types of health risk behaviors that contribute to the leading causes of death and disability among youth and adults.

### **CDC National Center for Health Statistics (NCHS)**

NCHS compiles statistical information to guide actions and policies to improve the health of Americans.

### **National Death Index (NDI)**

The NDI is a centralized database of death record information on file in state vital statistics offices.

### **SAMHSA's National Survey on Drug Use and Health | Page 30**

The National Survey on Drug Use and Health provides up-to-date information on tobacco, alcohol, and drug use, mental health, and other health-related issues in the United States.

### **VA National Center for Veteran Analysis and Statistics (NCVAS)**

NCVAS develops statistical analyses and reports on a broad range of topics, disseminates Veteran data and statistics, and develop estimates and projections on Veteran populations.

### **Veteran Population (VetPop)**

VetPop2016 provides the latest official Veteran population projection from VA.